# Welfare Program Spillovers<sup>\*</sup>

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#### Abstract

Research on the social safety net examines its effects on recipients and their families. We show that these effects extend beyond recipients' families. Using a regression discontinuity design and administrative data, we study a Danish policy that cut welfare benefits for refugees, increasing crime among affected individuals. Linking refugees to neighbors, we find increased crime among non-Danish neighbors, with spillovers persisting even after direct effects stabilize. Accounting for these spillovers raises the marginal value of public funds by 20%. We explore several mechanisms and find evidence consistent with peer effects among young individuals from the same country of origin.

**JEL Classifications**: I38, K42 **Keywords**: welfare programs, crime, spillovers

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# 1 Introduction

Social safety spending accounts for the largest share of overall government spending in many countries,<sup>1</sup> making welfare programs one of the primary means through which governments redistribute resources within a country. The design of effective welfare programs hinges on the accurate assessment of their impacts. While a substantial literature is dedicated to evaluating the effects of welfare programs on the recipients and their immediate families (e.g. Eissa and Liebman, 1996; Dahl and Lochner, 2012; Hoynes, 2019; Bitler et al., 2021), little is known on the impact of these programs beyond recipients' households.

A growing strand of research, however, indicates that social interactions, particularly among neighbors, can influence individuals' behavior across various dimensions such as crime (e.g. Damm and Dustmann, 2014) and human capital formation and accumulation (e.g. Chetty et al., 2016; List et al., 2020). The findings of this literature suggest that the effects of welfare programs may extend to individuals residing in proximity to the recipients. Nevertheless, analyzing these spillover effects poses considerable challenges as it requires plausibly exogenous variation in welfare payments and detailed information to link welfare recipients to individuals around them.

This paper studies the spillover effects of a welfare cut on the criminal behaviour of the recipients' neighbors in Denmark. To overcome the challenges usually associated with the study of welfare spillovers, we connect several administrative data sources in Denmark that allow us to link welfare recipients to individuals residing in the same building (i.e. neighbors), and to track the criminal behaviour of these individuals for over a decade. We combine these newly linked data on neighbors with the plausibly exogenous variation in welfare benefits deriving from a 2002 reform that sharply cut welfare benefits to refugees. We find large spillover effects from the welfare cut on criminal behaviour of neighbors. These effects are concentrated among non-Danish individuals, materialize soon after the welfare cut and persist for up to 10 years after the reform. Starting from these findings, we discuss several potential explanations for the spillover effects, including peer effects in crime, localized changes in policing efforts and spillover effects on welfare access and labor market outcomes. We find evidence consistent with the hypothesis that welfare spillovers are driven by peer effects in crime.

Denmark serves as an ideal setting for our study for several reasons. First, the distinctive characteristics of Danish data enable us to connect individuals residing in the same building.

<sup>&</sup>lt;sup>1</sup>Spending on social protection accounts for roughly 35% of total government spending across OECD countries. The second-largest expenditure category is health, which represents 16% of overall spending (OECD, 2023).

Second, in 2002, Denmark implemented a reform that significantly reduced welfare benefits to refugees. Crucially, this welfare cut applied only to refugees granted residency on or after July  $1^{st}$  2002, many of whom had applied for residency long before the reform was announced. This aspect of the reform provides plausibly exogenous variation, allowing us to assess its impact on refugees' neighbors. While the direct effects of this reform on refugees and their children have been previously examined (Dustmann et al., 2023; Dustmann et al., 2024), we explore the spillover effects.

Our empirical strategy consists of a regression discontinuity design based on the neighbors of refugees who received residency in the 16 months around the reform cutoff date. Our main estimates capture differences in crime outcomes of neighbors of refugees who were granted residency just after and just before July  $1^{st}$  2002. In order to reduce the concerns associated with the endogenous sorting of individuals across buildings in anticipation of the reform, we assign neighbours to buildings based on their residence information in the year prior to refugee arrival into the building. Consistent with the fact that neighbors so-defined would be unlikely to anticipate the reform, we find smooth neighbors' observables around the reform cutoff date.

In the first part of the analysis, we confirm the results in Dustmann et al. (2023) by studying the effects of the reform on individuals who were directly affected by the welfare cut. Consistent with Dustmann et al. (2023), we find that the reform leads to increased employment of refugees in the short run.<sup>2</sup> This increase in employment, however, is not large enough to offset the loss of income deriving from the cut of welfare benefits leading to a decrease of disposable income and increased crime among refugees. This increase in criminal activity is concentrated in property crimes (and specifically shoplifting), it is strongest in the first three years after the welfare cut, and it remains significant at least 10 years after the reform.

Next, we analyze the spillover effects on neighbors. We start by estimating spillover effects across all neighbors, finding small and insignificant effects. The overall effects however, hide substantial heterogeneity among neighbors. A breakdown of the effects between neighbors of Danish and non-Danish origin reveals large and significant effects on criminal behaviour of non-Danes, while the effects on Danes are insignificant. The spillover effects on non-Danes are significant for both property and non-property crime. Differently from the effects on crime of refugees that stabilize after three years, the spillover effects on non-Danes continue to increase in magnitude over time.

 $<sup>^{2}</sup>$ Our findings of positive effects on employment and labor income are also consistent with those of Rosholm and Vejlin (2010), who find an increase in job-finding rates and a reduction in labor force exit rates following the reform.

We estimate that a reduction in welfare benefits to refugees of 32% causes a 57% (8.9 percentage points) increase relative to the control mean in the probability that a refugee's neighbor commits any crime within 10 years of the refugee's arrival. The magnitude of these effects, combined with the evidence that the spillover effects intensify over time while direct effects remain stable, suggest that further peer effects among neighbors may amplify spillovers. Combining direct and spillover effects of the reform, our estimates imply that for each additional refugee who commits a crime due to the reform, there are approximately 2.7 non-Danish neighbors who commit a crime due to spillovers within a 10-year period. This finding aligns with the sizable social multipliers associated with criminal activity reported in the literature (e.g. Drago and Galbiati, 2012; Dustmann and Landersø, 2021).

The magnitude of these effects suggests that reducing welfare benefits may entail nonnegligible costs due to spillover effects. To assess the relevance of these costs for welfare program design, we calculate the social value of welfare benefits per government dollar spent, a measure known as the Marginal Value of Public Funds (MVPF) (Hendren and Sprung-Keyser, 2020). Accounting for the costs associated with neighbors' crime convictions, we estimate a 20% increase in the MVPF due to spillovers on neighbors. If we base the MVPF calculations on reported crimes rather than convictions, the increase in MVPF rises to 65%.

In the final part of the study, we analyze potential mechanisms to explain the spillover effects. In line with the hypothesis that spillovers are driven by peer effects due to social interactions among similar individuals (homophily, e.g. Bell and Machin, 2013), we find the strongest effects when the refugee and the neighbor either come from countries where the primary language belongs to the same language family or share the same country of origin, making interactions arguably easier. The effects are also more pronounced when both individuals are young, unmarried, or childless – characteristics associated with a higher likelihood of committing crimes.

Next, we investigate what drives the stronger effects among similar individuals. One possibility is that, as refugees are induced by the reform to commit crimes, those who evade convictions may share their experiences with similar neighbors, lowering their perceived risks and increasing their perceived benefits of criminal activity (Sah, 1991). Supporting this hypothesis, we find stronger spillover effects in municipalities where a lower share of reported crimes ultimately results in convictions.

Another possibility is that refugees and neighbors with similar characteristics commit crimes together (i.e., a "partners in crime" mechanism, e.g. Billings et al., 2019). Using detailed data linking all individuals involved in a crime record, we exclude neighbor crimes committed together with a refugee. We find similar sized-effects on crimes committed without a refugee, suggesting that spillovers are unlikely to be driven by a partners in crime story. This interpretation is also consistent with the fact that spillover effects continue to increase over time, while the direct effects of the reform on crime of refugees stabilize after three years; and with the evidence of significant spillovers in property and non-property crime while the direct effects on refugees tend to concentrate in property crimes.

We explore mechanisms beyond peer effects but find little evidence that they are the primary drivers of the spillovers. First, we investigate whether changes in transfer payments and labor force participation among refugees influenced their neighbors' transfers receipt and work choices. These effects could arise from peer influences in welfare utilization and labor market engagement (e.g. Dahl et al., 2014a) or from heightened competition between refugees and non-Danes in the job market (e.g. Beaman, 2012). Changes in government transfers or labor market outcomes of neighbors may, in turn, result in increased crime among this group. We find no significant effects of the reform on transfer income, labor force participation or labor income of non-Danish neighbors suggesting that this channel is unlikely to play a major role.

We consider whether increased crime among refugees in a specific area could have led to an increase in policing efforts in that area, and therefore to more crime being detected (rather than committed) among non-Danish neighbors, particularly if the police disproportionately target non-Danes. In order to investigate this possibility, we estimate separate regressions for crimes committed in the same municipality where the refugee resides versus other municipalities. We find increased crimes in both the residence municipality and also other municipalities, suggesting that increased localized policing effort cannot explain the totality of our effects. Consistent with this finding, we also find that the spillover effects are not only concentrated in municipalities with high shares of anti-immigrant votes or where police tend to over-charge immigrants relative to Danes.

This is the first study to analyze the spillover effects of welfare spending on criminal behavior. Despite a recent and growing literature showing that changes in welfare benefits have important effects on the criminal behavior of welfare recipients and their families (Deshpande and Mueller-Smith, 2022; Dustmann et al., 2023; Dustmann et al., 2024), little is known about the effects of welfare on crime beyond the recipients and their families. We provide causal evidence of sizeable and persistent effects of a welfare cut on the criminal behaviour of recipients' neighbors. These findings have important implications for the evaluation and design of welfare programs. In our setting, taking spillovers into account leads to a sizeable increase of the marginal value of public fund associated with the reform.

Our findings of spillover effects from welfare reforms on criminal behaviour of recipients' neighbors complement the existing literature on spillover effects from government interventions (e.g. Bitler et al., 2021). While this literature focuses on the analysis of spillover effects

among family members (e.g. Dahl et al., 2014a; Mueller-Smith et al., 2023) or coworkers (e.g. Dahl et al., 2014b; Labanca and Pozzoli, 2022), we show that spillovers from government interventions extend also to individuals who live in proximity to those directly affected by the intervention. We find that the spillovers on crime occur even in the absence of direct effects on the welfare take-up or the labor market outcomes of neighbors, which tend to be the main outcomes of interest in existing studies on spillovers. This finding underscores the importance of accounting for the effect of public policies on criminal behaviour in order to obtain a better assessment of the overall impact of government interventions.

Finally, we contribute to the literature on peer effects in crime (see Gavrilova and Puca, 2022 for a review). This literature largely focuses on the analysis of peer effects from the exposure to crime-prone peers in a variety of settings, such as schools (e.g. Billings et al., 2014), neighborhoods (e.g. Damm and Dustmann, 2014) or prisons (e.g. Bayer et al., 2009; Stevenson, 2017). Differently from this literature that relies on variation in the share of crime-prone peers to identify peer effects, we exploit plausibly exogenous variation in individuals' incentives to commit crime deriving from the welfare reform for the identification of peer effects. This allows us to isolate the peer effects on criminal behaviour of neighbors from other factors or peer characteristics that may vary with the composition of crime-prone peers in a neighborhood.

An exception to the aforementioned literature is Dustmann and Landersø (2021), which leverages the plausibly exogenous variation in individuals' criminal behavior resulting from the birth of a son compared to a daughter to estimate spillover effects on crime among neighbors. Unlike Dustmann and Landersø (2021), our focus centers on spillovers stemming from government-controlled welfare programs, bearing direct implications for policies aimed at reducing crime. Similar to Dustmann and Landersø (2021), our findings reveal substantial social multipliers in criminal activity within a neighborhood. By digging into the mechanisms underlying the spillovers, our study provides new evidence suggesting that these effects are unlikely to be driven by changes in police enforcement or labor market dynamics but rather by peer effects in crime among crime-prone peers who are more likely to interact with each other.

The remainder of the paper is organized as follows. Section 2 describes the institutional setting and the welfare reform. Section 3 describes the data. Section 4 outlines the empirical strategy. Section 5 presents our main results. Section 6 discusses potential mechanisms. Section 7 provides a number of robustness checks of our baseline results. Finally, Section 8 concludes.

# 2 Background on Refugees and Start Help

The Danish parliamentary election in November of 2001 was a sea change. For the first time in the modern era, right-leaning parties won an outright majority in parliament. Immigration had grown as a political issue, and immigration policy was a major contributor to the rightwing victory (Lidegaard, 2009). A wave of refugees in the 1990's had put pressure on the Danish welfare state, with welfare outlays to immigrants comprising 3.4% of total public spending (Matthiessen, 2009). The newly formed government proposed a reform to reduce welfare benefits for immigrants on March 1<sup>st</sup>, 2002, and the law was passed on May 31<sup>st</sup>, 2002 (Frederiksen, 2002). We will call this law the Start Help (*Starthjælp*) reform, because that was the name of the new, lower welfare payments applied to immigrants.

In Denmark, cash benefits (*kontanthjælp*) are paid to residents who do not have the means to support themselves. In 2002, the level of these benefits for a married parent of two children was \$1,368 per month.<sup>3</sup> The Start Help reform reduced these benefits for Danish residents who had not been in Denmark for a total of seven of the last eight years (Frederiksen, 2002), the great majority of whom were immigrants. The reduced level of benefits for a married parent of two children was \$847 per month – a 38% reduction in benefits.<sup>4</sup> The reform applied to all people who were granted Danish residency after July 1<sup>st</sup> 2002. Those who had earlier residence were grandfathered into the old system of cash benefits. Couples arriving separately into Denmark received reduced transfers if at least one spouse in the couple was granted residency after that date.<sup>5</sup> While all new immigrants were affected by Start Help, our paper focuses on refugees who, due to the specific features of the Danish setting and the refugee protection program explained below, were less likely to be able to change their immigration behaviour (and thus residency date) in response to the reform.

In order to explain how refugees were affected by the Start Help reform, we briefly describe the process through which an asylum seeker becomes a refugee in Denmark.<sup>6</sup> In order to apply for refugee status, an asylum seeker must be physically in Denmark (Service, 2023). After registering with the police and a brief interview with the Danish Immigration Service, the asylum seeker is housed in an asylum center while they wait for a decision on

<sup>&</sup>lt;sup>3</sup>Figures based on the Danish kroner to US dollar exchange rate of 7.49 on July  $1^{st}$  2002 (Dreesen, 2023).

<sup>&</sup>lt;sup>4</sup>The exact size of the benefit reduction varied in size according to marital status and number children. We directly estimate the drop in benefits for our sample in Section 5.

<sup>&</sup>lt;sup>5</sup>We thus have three types of couples in our data. Type A couples, where both spouses arrived before July  $1^{st}$  2002, were unaffected by the reform. In type B couples, where both spouses arrived after that date, both spouses received the reduced transfers in Start Help. In type C couples, where one spouse arrived before and one after July  $1^{st}$  2002, their combined benefits were capped to the Start Help amounts, hence they also received the reduced transfers in Start Help.

<sup>&</sup>lt;sup>6</sup>Here we merely sketch the process. For further details, see Bendixen (2023).

whether they will receive refugee status. During this period, an asylum seeker is not allowed to work, although he may be offered an unpaid internship or Danish language classes. The average wait for a decision on refugee status at the time of the Start Help reform was around 16 months (Hvidtfeldt and Schultz-Nielsen, 2018). It is important for our empirical design that asylum decisions around our threshold were for applications lodged long before asylum seekers would have known about the Start Help reform.

If an asylum seeker's application is rejected, he will be moved into a process for repatriation. If the application is accepted, the asylum seeker will be granted refugee status. The Danish Immigration Service will also decide in which municipality the refugee shall live. They base this decision on both preferences the refugee may have expressed during the asylum application process, as well as annual quotas for refugees placed in each Danish municipality. Refugees are expected to remain in their placement municipality for three years under threat of losing their monthly benefit payment (Farrokhi and Jinkins, 2023).

In Denmark, new social housing (almen boliger) is built with a public subsidy, and then run by non-profit organizations which rent the apartments out at cost. A single nonprofit organization often runs several buildings. In principle, anyone can choose to live in these apartment buildings, but many of them are oversubscribed with waitlists for many units measured in decades. As part of the regulations, either the fourth or the fifth empty apartment is given to the municipality rather than the next in line on the waitlist.<sup>7</sup> The municipalities then distribute these units to people with emergency need. Refugees needing a place to stay were placed in public housing through these municipal emergency need lists. The exact housing unit which a refugee was placed into was not influenced by the refugee's preferences or the characteristics of neighbors, but rather depended on which housing fitting family-size needs was the next to become available (Billings et al., 2024).

Refugees and other immigrants may lose their residency status and be deported if convicted of a crime. The rules governing deportation are complex and follow a step system based on how long an immigrant has resided in Denmark (Udlændinge- og Integrationsministeriet, 2019). The longer an immigrant has resided in Denmark, the more serious the crime must be for deportation to occur. Consistent with the fact that refugees and their neighbors in our setting are involved in relatively minor crimes (if any), in Section 4.1, we provide evidence suggesting that departure from Denmark is unlikely to be a relevant effect of the reform in our setting.

A week after the Start Help reform was passed by parliament, several additional reforms to the Danish asylum system were enacted. These reforms tightened the qualifications for

<sup>&</sup>lt;sup>7</sup>The rule on whether it is the fourth or fifth apartment allocated to the municipality varies across municipalities.

refugee status, imposed stricter constraints on family reunification, and specified who could be denied refugee status due to connections with third countries. These rules applied only to asylum seekers who *applied* for refugee status after July 1st, 2002. These reforms are unlikely to pose a threat to our empirical approach, since the Start Help reform applied to all asylum seekers who were *granted* refugee status after July 1st, 2002. As noted above, during this period, the average waiting time from application to decision was 16 months. Consistent with this hypothesis, we do not observe significant differences in the characteristics of refugees who were granted residency before or after the July 1st cutoff (see Section 4.1).<sup>8</sup>

# 3 Data

This study relies on data from the Danish registers. Danish register data is collected via various government bodies, and is made available to researchers through Denmark Statistics. The most important feature of the register data is that records can be linked via unique id numbers for individuals and residence addresses. The primary registers we use for this project are the census register (BEF), the income register (IND), the residency type register (OPHG), and the judicial registers (KRAF, KRSI). These data are collected by the government to provide services, assess tax liability, make sure people are legally in Denmark, and to create criminal records. Except for scrambling the personal identification numbers and addresses, the data are not top-coded or manipulated in any way. Below we briefly describe our sample. For a detailed description of how we construct it, see Appendix A.

We focus on adult refugees and their neighbors who are not part of their family. Our refugee sample includes refugees and their spouses with family reunification visas who were granted residency within 16 months of July 2002, when the new policy took effect. Under Start Help, a couple received lower transfers if at least one spouse arrived after July 1<sup>st</sup>, 2002. Therefore, we assign both spouses the latest date of residence permit within the couple if either one spouse received residency before that date. If both spouses arrived after July 1<sup>st</sup>, 2002, we assign them the earliest date of residency. Following Dustmann et al. (2023), we include only refugees who were between 18 and 55 years old at the time they were granted residency and we exclude refugees from Afghanistan and the Balkans. The Danish immigration service temporarily halted the processing of Afghan asylum cases following the fall of the Taliban regime in late 2001, and Kosovo was deemed safe in early 2002.

<sup>&</sup>lt;sup>8</sup>For more information about these reforms and other reforms affecting refugees over the past several decades, see Hvidtfeldt and Schultz-Nielsen (2018). For detailed implementation dates, see the Danish Aliens Act of 2002 (Folketinget, 2002).

granting of refugee permits to people from these two regions around the time of the Start Help reform. For more details on data construction, we refer to Appendix A

For reasons we will discuss further in the next section, we include in our sample of neighbors only those in a building where exactly one refugee family was placed within our time period.<sup>9</sup> We link every refugee to the building in which they are placed at the time they are granted residency. For each of these buildings, we define a refugee's neighbors as individuals who have been living in the building the year before the placement and who were between 16 and 55 years of age at the time the refugee was placed.<sup>10</sup> We drop anyone who was ever married to a refugee, as well as neighbors with a recorded immigration date after February 1st, 2001, the start of our window of analysis (2% of our observations). Our final sample includes 5,292 refugees and 13,687 neighbors, of whom 3,797 are either immigrants themselves or children of immigrants. We refer to this latter category as "non-Danes".

Table 1 contains descriptive statistics on demographic characteristics (panel A), probabilities and average number of crime convictions (panel B), and welfare usage and labor market participation (panel C) for refugees and neighbors in our sample. We split neighbors into Danish (column 2) and non-Danish (column 3) groups. The table shows that refugees and immigrant neighbors are more likely to be married, have children and live outside the capital region than Danish neighbors. In terms of criminal activity, refugees are on average less likely to commit crimes than neighbors. Among neighbors, non-Danish neighbors are slightly more likely to commit crimes. However, these statistics include potential effects of the reform. Differences in crime rates between Danish and non-Danish neighbors are minimal in the pre-reform period (see Section 5). Finally, regarding welfare use and labor market participation, refugees tend to rely more on welfare payments than neighbors and have lower earnings and labor market tenure rates. Among neighbors, Danes tend to have higher earnings and stronger labor market attachment than non-Danes.

# 4 Empirical Strategy

We use a regression discontinuity design (RDD) to estimate the spillover effects of Start Help. We proceed in 2 steps. In the first step, we confirm Dustmann et al. (2023)'s results by estimating the direct effects of the reform on refugees. We do so by comparing the

<sup>&</sup>lt;sup>9</sup>In Appendix Table A.1 we show summary statistics for the buildings in our sample. We have 1985 buildings, which contain a little over 11 neighbors on average, of whom an average of 7 are adults and thus in our sample. Around 60% of neighbors are of Danish origin.

<sup>&</sup>lt;sup>10</sup>The crime registers only record convictions of people 15 and older. We use neighbors 16 and above at the time the refugee was placed so that we can have at least one year of data prior to refugee arrival for all neighbors.

outcomes of refuges who were granted residency just after and just before the reform cutoff date. The estimating equation takes the following form:

$$Y_{i\tau} = \beta_0 + \beta_1 1 (t_i \ge c) + 1 (t_i \ge c) g (t_i - c) + g (t_i - c) + X'_i \beta_2 + \epsilon_i$$
(1)

where  $Y_{i\tau}$  is the outcome of refugee *i* measured  $\tau$  years after residency; *c* is the cutoff date for eligibility to Start Help;  $t_i$  is the date in which refugee *i* is granted residency; g() is a control function of the running variable; and  $X_i$  is a set of pre-determined controls.<sup>11</sup> The coefficient of interest,  $\beta_1$ , captures the average difference in the outcome Y between refugees who were granted residency just after and just before the reform cutoff date. As in Dustmann et al. (2023), we consider measures of labor supply and criminal behavior as our key outcome variables. To confirm that the reform lowered welfare payments to refugees, we also examine the effect of the reform on the amount of transfers received from the government.

In the second step of the analysis, we estimate the spillover effects of the reform on refugees' neighbors. To identify the spillover effects, we compare outcomes of neighbors whose neighbouring refugee was granted residency just after the cutoff date to those whose neighboring refugee was granted residency just before the cutoff date. The estimating equation takes the following form:

$$Y_{-i\tau} = \gamma_0 + \gamma_1 1 \ (t_i \ge c) + 1 \ (t_i \ge c) \ f \ (t_i - c) + f \ (t_i - c) + Z'_{-i} \gamma_2 + \nu_{-i}$$
(2)

where  $Y_{-i\tau}$  is the outcome of a neighbor of refugee *i* measured  $\tau$  years after the refugee's arrival in the building; *c* and  $t_i$  are defined as in equation (1); *f*() is a function of the running variable; and *Z* is a vector of predetermined controls.<sup>12</sup> The coefficient of interest in equation (2),  $\gamma_1$ , captures the average difference in the outcome *Y* between neighbors of refugees who were granted residency just after and just before the reform cutoff date. Since neighbors have citizenship (Danes) or residency (non-Danes) at the time of the reform, evidence of significant effects would imply that Start Help had spillover effects on the outcomes of individuals who were not directly targeted by the reform.

Our main outcome variables of interest are the likelihood of conviction (i.e., the extensive

<sup>&</sup>lt;sup>11</sup> We include the following controls, measured as of the time of residency permit: age, gender, marital status, and fixed effects for number of children (up to four), continent of origin and municipality. In Section 7, we show that the results are robust to excluding these controls.

<sup>&</sup>lt;sup>12</sup>We include the following neighbors' characteristics, as of the year in which the refugee's arrived in the building: age, gender, marital status, and fixed effects for the number of children, continent of origin, and municipality. Since for neighbors we also have information on Y in the two years prior to refugee arrival, we also control for this variable. Furthermore, we also control for the following refugee characteristics: gender, age, marital status, and fixed effects for the number of children and continent of origin. Results are robust to excluding these controls from the analysis (see Section 7).

margin of criminal behavior) and the number of convictions (i.e., the intensive margin of criminal behavior) within 10 years from a refugee's arrival in the building. As part of our discussion of mechanisms, we also examine effects on labor supply and welfare payments received by neighbors.

When estimating equations (1) and (2), we control for linear functions of the running variable and we assign a greater weight to observations that are closer to the cutoff through triangular weighting. In a set of robustness checks, we show that the results are robust to alternative weighting and functional form assumptions on g() and f() (see Section 7). We measure the running variable at the highest available frequency of days, and cluster standard errors at the building level to account for correlated unobservables among refugees or neighbors in the same building.<sup>13</sup> As discussed in the previous section, our baseline sample comprises refugees who are granted residency within a window of 16 months around the cutoff date. In Section 7 we consider a range of alternative windows and find similar results.

In our context, there are additional challenges to estimating spillover effects. First, the same neighbor may be affected by multiple refugees. In such a many-to-one setting, it is unclear how to define the running variable especially for neighbors who are affected by refugees on both sides of the threshold. As a way to reduce this concern, we restrict our analysis to spillovers within a building which is the most detailed geographic unit available in our data.<sup>14</sup> Even under this restriction, however, the many-to-one problem persists in buildings that host multiple refugee families. Following an approach similar to those of other studies in the literature (see for instance, Dahl et al., 2014a), we further restrict the main analysis to a subset of refugees. In Section 5 we show that the direct effects of the reform on refugees are consistent across refugees residing in buildings with only one refugee family and the entire sample of refugees. Then, in Section 7, we relax the assumption by examining the effects for buildings housing multiple refugees, focusing on those where all refugees are on the same side of the cutoff, and using the average date of residency among refugees to

<sup>&</sup>lt;sup>13</sup>We use the running variable at the highest available frequency of days to minimize potential concerns about inference from using discrete running variables (Kolesár and Rothe, 2018). However, we obtain similar results when using months relative to the cutoff date, as done in Dustmann et al. (2023), to construct the running variable.

<sup>&</sup>lt;sup>14</sup>This restriction limits the set of refugees who can potentially affect a given neighbor, but it comes at the cost of ignoring spillovers across buildings. However, this is unlikely to be a major concern in our setting, as Billings et al. (2024) have shown that neighborhood effects in Denmark tend to be stronger among individuals living within a two-minute walk of each other. In particular, neighborhood effects on crime convictions—which is the focus of our analysis—although insignificant, exhibit a large gradient in distance. To the extent that spillover effects extend across buildings, our estimates can be interpreted as a lower bound for the overall spillovers from the reform.

construct the running variable. In this analysis, we find similar spillover effects.

Second, neighbors may endogenously sort across buildings in response to the reform. To address this concern, we assign neighbors to buildings based on their residence information one year prior to the arrival of the refugee. Consequently, at the time they are linked to the building, neighbors do not know whether or when their building will receive a refugee, and if the refugee will receive residency right before or right after July  $1^{st}$ . Since not all neighbors may still reside in the same building at the time of the refugee's arrival, our estimates should be interpreted as an "intention to treat" effect of the reform on neighbors' behavior.

An alternative approach to the estimation of spillover effects would be to regress a neighbor's outcome on the refugee's outcomes predicted from equation (1) (i.e. 2SLS approach). In this case, the reform would act as an instrument for criminal behaviour of refugees. This approach, however, would require the reform to be a strong predictor of a refugee's criminal behaviour in the first-stage regression (1). As it will become clear in the next section, due to the limited number of refugees in our estimating sample, the effects of the reform obtained from equation (1) are not always precise enough to allow for reliable estimations in a 2SLS model (i.e. the F-stat of the excluded instrument is below 4). An additional advantage of using a reduced form approach of the type presented in this section is that it requires fewer assumptions. Specifically, it does not require to assume that spillovers only occur through a refugee's response to the reform (i.e. the exclusion restriction) allowing us to explore a large range of potential mechanisms for the estimated effects on neighbors. A 2SLS approach also requires the assumption that all affected refugees are affected in the same way by the reform (i.e. the monotonicity assumption), an assumption that is unlikely be satisfied in our setting where effects appear to be rather heterogeneous across refugees (see also Dustmann et al., 2023). For all these reasons, we base the analysis on a reduced form approach.

#### 4.1 Identification

A causal interpretation of the direct effects,  $\beta_1$ , and indirect effects,  $\gamma_1$ , of Start Help requires that no other factors vary discontinuously at the cutoff date of the reform. Table 2 presents RDD balance tests based on equation (2). It shows smoothness at the cutoff of non-Danish neighbors' characteristics related to age, marital status, number of children, and region of origin (panel A),<sup>15</sup> characteristics of the neighboring refugees or of the building (panel B), the amount of government transfers received and labor market outcomes prior to the reform (panel C), criminal convictions prior to refugee arrival in the building (panel D), and criminal

<sup>&</sup>lt;sup>15</sup>We note that Table 2 shows a marginally significant (at 10% level) imbalance for gender. While our baseline specifications control for gender, we obtain similar results when excluding control variables (see Section 7). This suggests that the gender imbalance is unlikely to be problematic in our setting.

convictions as predicted by demographic characteristics of neighbors and refugees (panel E). In Appendix Figures A.1 to A.5 we provide a graphical representation of the results presented in Table 2.

The evidence that emerges from these balance tests is consistent with the fact that the allocation of refugees to a building was primarily driven by the availability of suitable housing in our period of interest and, therefore, independent of the amount of welfare benefits received (see Section 2 for details). It also reflects the fact that we focus on neighbors who reside in a building the year before the refugee is assigned to the building, thus reducing the concerns related to the potential sorting of neighbors across buildings in response to the reform.

A causal interpretation of the RDD effects also requires that being granted residency just before or after July  $1^{st}$  2002 is out of the direct control of refugees or neighbors. Under this assumption, the density of refugees and their neighbors around the reform cutoff date should be smooth.

To check if this assumption holds in our setting, panel A of Figure 1 plots the number of refugees granted residency each month from 16 months before to 16 months after the reform. In panel B, we formally test for differences in the density of refugees around the reform cutoff date by estimating a version of equation (1) with the number of refugees granted residency each day as the outcome variable. Since this outcome variable does not refer to any particular refugee, we exclude individual control variables from this specification. In both figures, we fail to detect significant differences in the density of refugees at the cutoff. This is consistent with the fact that asylum decisions around the threshold were for applications lodged long before Start Help was announced, leaving refugees with no room for manipulation (see also Dustmann et al., 2023). Figure 2, analogous to the previous figure for refugees, shows no significant difference in the density of non-Danish neighbors whose neighboring refugee received residency before or after the cutoff.

Finally, it is important to note that, consistent with Dustmann et al. (2023), the absence of structural breaks in the characteristics or density of refugees and their neighbors at the cutoff suggests that the long-term effects of the reform on migration flows documented in Agersnap et al. (2020) are unlikely to pose identification issues in our setting. However, this does not rule out the possibility that the reduced generosity of welfare benefits may have prompted refugees and/or their neighbors to leave Denmark, potentially serving as a mechanism for our observed effects on crime. In Appendix Figure A.6, we find no evidence of a discontinuity at the reform cutoff date in the probability of attrition, defined as exiting the administrative records within 10 years from the refugee's residency date. This suggests that this type of response is unlikely to play a major role among immigrants in our analysis, who were already in Denmark at the time of the reform. Overall, the results of this section indicate that manipulation or confounding factors are unlikely to be an issue in our setting. While we discuss balance tests performed on non-Danish neighbors and neighboring refugees, for whom we find significant spillovers, we reach similar conclusions from balance tests conducted on the Danish neighbors and their neighboring refugees (see Appendix Table B.1).<sup>16</sup>

# 5 Results

#### 5.1 Direct Effects on Refugees

We begin our discussion of the results by confirming that the introduction of Start Help did lead to lower welfare transfers to refugees. Figure 3 presents graphical evidence that mimics our estimated effects of Start Help on total transfer income (in thousands of 2021 US dollars) received in the first full year (panel a), the first four years (panel b), and the first ten years (panel c) after residency. In each figure, the vertical red line just before July 1<sup>1st</sup> 2002 separates the treatment from the control period. Evidence of a significant change in the outcome variable of interest at this cutoff capture the treatment effect of Start Help.<sup>17</sup> Appendix Table A.2 presents the corresponding RDD estimates obtained from estimating equation (1).

Refugees arriving after July 1<sup>st</sup> 2002 experience a decrease of \$9,211 in welfare benefits in their first full year after receiving a permit, equivalent to a substantial 32% decrease relative to refugees being granted a permit before Start Help was enacted. The difference in transfers grows over time, although at a decreasing pace, and four years after arrival, the accumulated difference in transfers doubles to \$16,588. After those first four years, the difference in total benefits remains stable, suggesting no differences in yearly transfers survive beyond the first few years. Dustmann et al. (2023) shows that this decrease in transfer led to increased labor income and probability of working. Panels B and C of Appendix Table A.2 confirm these

<sup>&</sup>lt;sup>16</sup>Of the 26 variables included in Table B.1, two—refugee age and continent of origin—exhibit some imbalances. While our baseline specification controls for refugees' age and continent of origin, the fact that we continue to find insignificant effects on Danish neighbors even when excluding these controls suggests that these characteristics are unlikely to be a major source of concern in our setting (see Section 7).

<sup>&</sup>lt;sup>17</sup>In order to create figures that mimic corresponding RDD estimates from baseline specifications in Figure 3 and all similar-looking RD figures in the paper, we first create residualized outcome variables by regressing our outcome variables on the controls listed in section 2 and then adding back average outcome for untreated observations, following (Deshpande and Mueller-Smith, 2022). We then estimate equation (1) without the control variables. In doing so, we estimate separate linear functions of the running variable before and after July 1<sup>st</sup> 2002, using triangular weights and clustering the errors at the building level. Based on these estimates, we predict transfers according to the number of days from date of residence permit relative to July 1<sup>st</sup> 2002, and then plot these predicted transfers along with its 95% confidence interval. The black circles show average residualized transfers in two months bins, to present the underlying data.

findings. However, the increase in labor income is small in magnitude (and insignificant) relative to the loss in transfer income, and many refugees remain unemployed. Overall, these findings indicate that refugees are economically worse off due to the Start Help reform.

Next, we analyze the effect of Start Help on refugees' criminal behavior, as also shown in Dustmann et al. (2023). Figure 4 presents graphical evidence of the effects on the likelihood of being convicted for a crime (i.e. extensive margin) and the total number of crime convictions (i.e. intensive margin) in the first ten years since residence in panels A and B, respectively. We present the effects on both the extensive and intensive margins of criminal behavior in three rows. The first row displays effects on all non-traffic crime convictions, the second row on property crime convictions, and the last row on non-property crime convictions. Panel A of Table 3 presents the corresponding RDD estimates obtained from equation (1).

The results show that Start Help led to a 4.1 percentage point increase in the likelihood of refugees being convicted of any crime, a 32% increase relative to the control mean. These effects are statistically significant at the 5% level. They are driven by property crimes, where we find significant effects both at the intensive and extensive margins of crime convictions. These effects are relatively large in magnitude, with an estimated increase of 71% relative to the control mean in the likelihood and number of property crimes. The effects on non-property crimes are smaller and not statistically significant.

Panel B of Table 3 presents results from restricting the sample to refugees residing in buildings with only one refugee family, representing the peers our "neighbors" sample is exposed to. These results are in line with the results of panel A and indicate a significant increase in property crime. The magnitudes of the effects are similar in panel A and panel B, especially on the extensive margin. However, the effects in panel B also are more imprecise due to the smaller sample size. Overall, the findings suggest that Start Help led to substantial increases in property crime among its recipients. While this section focuses on the overall effects within the 10 years following the reform, in Section 5.3 we examines how these effects evolved over time during the same period.

#### 5.2 Main Effects: Spillovers on Neighbors

In this section we present the main results of our analysis on the spillover effects of Start Help on criminal behaviour of individuals living in the same buildings as the affected refugees (i.e. neighbors). Table 4 presents results obtained from estimating equation (2) for all neighbors, as well as their non-Danish and Danish subsets in panels A, B and C, respectively. We focus on neighbors aged 16-55 at the time of the refugee's arrival and consider crime convictions occurring within the initial 10 years after the refugee's arrival in the building. In Section 5.3, we examine the evolution of these effects over time.

The results show that Start Help did not significantly affect all neighbors' crime convictions. However, these overall effects mask important heterogeneity in effects across neighbors, with non-Danish neighbors experiencing significant increases in crime and Danish neighbors experiencing insignificant effects. In Section 7 we show that both the insignificant effects on Danish neighbors and the significant effects on non-Danish neighbors are robust to various specifications and robustness checks. Given the insignificance of the effects on Danish neighbors. In Section 6, we return to the question of why these effects are observed for non-Danes but not for Danes.

The effects on non-Danish neighbors are large: being exposed to a refugee that arrived after July  $1^{st}$  2002, and who thus received fewer transfer benefits, leads to a 8.9 p.p. (57% of the control mean) and a 0.42 unit (104% of the control mean) increase in the likelihood and number of convictions for any crimes, respectively. Differently from the effects on refugees, the spillover effects on neighbors stem from rises in both property and non-property crime convictions.<sup>18</sup>

Figure 5 provides graphical evidence of the effects on non-Danish neighbors, corresponding to panel B of Table 4. The figure shows a sharp and significant increase in crime convictions for non-Danes exposed to refugees that were impacted by Start Help relative to those exposed to refugees who were not affected by the reform at the cutoff. This increase is evident both on the intensive and extensive margins. In Appendix Figure A.7 we exclude controls for covariates from the estimation and find similar results.

Appendix Table A.4 explores the heterogeneity of the main effects across subgroups of non-Danish neighbors. The table presents results on the likelihood of being convicted of a crime within 10 years of a refugee's arrival. The subgroups include all individuals (column 1), those below and above the median age of 32 years old at the time of the refugee's arrival (columns 2 and 3), males and females (columns 4 and 5), parents and childless individuals (columns 6 and 7), and married and unmarried individuals (columns 8 and 9). We find that treatment effects are heterogeneous and concentrated among traditionally "crime-prone" groups, such as males, the youth, the childless, and the unmarried.

How large are the estimated effects, and what do they imply about the social multiplier of criminal activity? Our results indicate that for each additional refugee who commits a

<sup>&</sup>lt;sup>18</sup>Appendix Table A.3 presents results for subcategories of crimes, and shows that property crime convictions are driven by shoplifting and non-property crime convictions are driven by weapon-related crimes, crimes against public order or police, and drug-related crimes, although the coefficient on drug-related crimes is not statistically significant. Moreover, the last column shows that Start help did not affect traffic crimes, which we exclude from our baseline measures of crime.

crime due to Start Help, a total of 2.67 additional neighbors also commit a crime, leading to a social multiplier effect of 3.67.<sup>19</sup> This multiplier is within the range of other estimates in the literature, as shown in Appendix Figure A.8. In particular, Dustmann and Landersø (2021), using a different methodology and quasi-experiment, estimate a social multiplier of 5 in a Danish setting.<sup>20</sup>

#### 5.3 Effects over Time

The above results focus on refugees' and neighbors' criminal convictions in the first 10 years since the refugees were granted residency and assigned to the neighbors' building. Our data also allow us to study how these crime effects evolved over time. For both refugees and neighbors, we create outcomes that measure cumulative criminal convictions in the first full year after a refugee's residency is granted, the first two full years, the first three full years, etc. For the neighbors' analysis, we can also create total crime in the year of exposure, in the year prior to exposure, and in the two years prior to exposure.<sup>21</sup> We then estimate the RDD specification (2) for each of these outcomes,<sup>22</sup> and plot the estimated coefficients against years since residency. Figure 6 presents results for refugees' and non-Danish neighbors' likelihood of a conviction, in panels A and B, respectively. For both groups, we first study all crimes, then study property and non-property crimes separately.

Focusing on refugees (i.e., the left side of the figure), Figure 6 indicates that refugees who are eligible for lower welfare benefits as an effect of Start Help, exhibit a statistically significant two percentage point higher likelihood of being convicted of a property crime in the first full year following residency, compared to refugees arriving before that date. This effect increases to four percentage points at three years post-residency for refugees eligible for Start Help. The effect stabilizes and remains of similar magnitude in the subsequent years.<sup>23</sup> These results suggest that Start Help mainly affected refugee's likelihood of committing

<sup>&</sup>lt;sup>19</sup>We calculate the social multiplier in the following way: being exposed to Start Help leads to a 0.048 percentage point increase in the likelihood of any property crime among the 2,636 refugees in buildings with one refugee only, resulting in a total of 126.5 additional criminal refugees. Being exposed to Start Help also leads to a 0.089 percentage point increase in the likelihood of any crime among the 3,797 non-Danish neighbors, resulting in a total of 337.9 criminal neighbors. Hence, each additional refugee criminal leads to 2.67 additional criminal neighbors.

<sup>&</sup>lt;sup>20</sup>Unlike Dustmann and Landersø (2021), we do not account for the strength of social ties in the estimation of the social multiplier. Accounting for such ties would require formulating and estimating a social interaction model, a task that is beyond the scope of this study.

<sup>&</sup>lt;sup>21</sup>We cannot analyze convictions prior to residency for immigrants, because they were not yet in Denmark, and hence in our Danish data.

<sup>&</sup>lt;sup>22</sup>In this set of results for neighbors' crimes, we do not control for crime in the two years prior (as in our baseline specification) to be able to directly interpret the effect of Start Help.

<sup>&</sup>lt;sup>23</sup>Appendix Figure A.9 presents results for the number of crime convictions instead of the likelihood of convictions and confirms this pattern of results.

crimes in the first few years after residency, but that it did not lead to a long-term increase in crime for these individuals relative to the control group. The other two figures that present results for refugees show that the overall crime dynamics reflect the dynamics of property crime convictions. Start Help does not appear to have had a significant impact on the likelihood of refugees committing non-property crimes in any of the years examined.

The results for non-Danish neighbors, on the right side of Figure 6, display several patterns. First, the figure shows that non-Danish neighbors exposed to refugees who received lower welfare benefits due to Start Help have similar crime convictions in the two years prior to refugee arrival to neighbors who received higher benefits, confirming that exposure to refugees eligible for Start Help is exogenous to prior criminal convictions. Second, it shows that non-Danish neighbors exposed to Start-Help refugees are almost four percentage points more likely to be convicted of a crime in the two full years after exposure, compared to neighbors not exposed to start help refugees. This gap increases over time, reaching 8.9 percentage points ten years after exposure. Third, the effects on overall crime are driven by both property and non-property crimes, unlike the effects observed among refugees themselves.

Overall, the fact that crime effects among neighbors are more persistent than effects among refugees suggests that the impact of the reform may self-reinforce over time among neighbors. This underscores the importance of considering spillover effects when evaluating the costs and benefits of a welfare reform. In the next section, we provide a comparison of these costs and benefits for the case of Start Help. For a dedicated discussion of potential mechanisms behind the spillover effects, see Section 6.

#### 5.4 Cost-benefit Analysis of Start Help

Our analysis so far reveals important spillover effects from Start Help. Such effects may alter the balance between the costs and benefits associated with the reform. In this section, we use the marginal value of public funds (MVPF) framework to assess the impact of spillovers on social welfare. The MVPF offers a unifying approach for welfare analysis that is used to consistently evaluate government interventions (Hendren and Sprung-Keyser, 2020). In this section, we consider the MVPF of increasing reduced Start Help welfare benefits to their pre-reform level. That is, we compare social willingness to pay for the increased welfare payments to the costs of funding them.

Following an approach similar to other related studies (e.g., Deshpande and Mueller-Smith, 2022), we define a recipient's willingness to pay as the decrease in transfers resulting from the reform. This is interpreted as the amount that a recipient would be willing to pay to receive the welfare benefits reduced by the reform. Since welfare transfers are taxed in

Denmark, we deduct from this amount the taxes that a recipient would have paid on the transfers if received. As for the costs of the program, the reform generated savings for the government due to reduced welfare transfers. From these savings, we deduct the missed tax revenues on welfare transfers and the small reduction in tax revenues from the labor income of refugees that resulted from the reform. In line with our baseline results, we evaluate benefits and costs over a 10-year period. Panel A in Table 5 provides summary figures for these MVPF components, with detailed calculations shown in Appendix Tables A.5.

Taking the ratio of willingness to pay and savings for taxpayers, we estimate an MVPF of 0.972 associated with the reform. That is, society is willing to pay only 0.972 dollars for an additional dollar of welfare support. This estimate abstracts from the costs associated with increased crime resulting from the reform. To account for these additional costs, we consider both the costs of crime to taxpayers and the costs incurred by crime victims. The latter costs enter the MVPF calculation as an increase in the willingness to pay for welfare. Since we do not find significant effects on imprisonment, in our setting costs to taxpayers consist of enforcement and prosecution expenses. When considering costs to crime victims, we differentiate between two scenarios. First, in our baseline and most conservative approach, we include only the costs associated with crimes that result in a conviction. Second, we account for crimes without convictions which still impose costs on victims. To this end, we follow the literature by scaling victim costs by the share of reported crimes resulting in convictions.

Table 5 summarizes the results of the analysis, with additional details provided in Appendix Tables A.5–A.7. Panel B of Table 5 shows results for our most conservative approach, including only victim costs for *convicted* crimes. This yields an MVPF of 1.179, approximately 20% higher than the MVPF of 0.979, which excludes spillover effects but accounts for victims' costs from refugees' crime, and 21% higher than the MVPF of 0.972 obtained by excluding all crime-related costs. Panel C presents results including victim costs for *reported* crimes. In this case, the MVPF, accounting for costs from neighbors' crime, is approximately 1.766 which is 65% higher than the MVPF of 1.073, which ignores spillover effects on neighbors and considers only refugees' crime costs.

It is worth noting that the analysis presented in this section aims to measure the costs and benefits for individuals physically in Denmark during the period of interest, thus abstracting from the effects associated with the reduced migration that resulted from Start Help (Agersnap et al., 2020).<sup>24</sup> Since our focus is on the contribution of spillovers to the

<sup>&</sup>lt;sup>24</sup>Figure A.6 rules out a significant increase in attrition among immigrants and refugees in our sample following the reform (see Section 4.1), suggesting that the reduced generosity of welfare did not have a substantial effect on migration decisions of immigrants who were already in Denmark.

MVPF, as long as crime spillovers impose additional costs on the government and victims, our conclusion that the MVPF inclusive of spillovers is higher than without spillovers remains valid, even if the specific MVPF values may change when accounting for reduced migration. While a full evaluation of the potential benefits (e.g., Agersnap et al., 2020) and costs (e.g., Foged et al., 2022) of reduced migration is beyond the scope of our analysis, in Appendix Table A.8 we provide MVPF estimates that, under some assumptions, factor in the costs and benefits for the government associated with a reduction of 5000 immigrants per year from the reform, as estimated in Agersnap et al. (2020). MVPF estimates remain 15% to 58% higher with spillovers than without, depending on whether victim costs are based on convictions or reported crimes (see Appendix TableA.8).

Finally, we note that the cost-benefit analysis so far assumes, in line with the significance of the baseline coefficients (see Table 4), that the reform has no effect on the criminal behavior of Danish neighbors. To account for the fact that some of the coefficients estimated for Danish neighbors in Table 4 are not exactly zero, we present MVPF calculations in Appendix Table B.2, assuming that the insignificant effects on Danish neighbors are different from zero and evaluating them at their point estimates. Since the estimated effects on Danes have a negative sign, the benefits from reduced crime among Danish neighbors. Nonetheless, the MVPF that includes spillovers remains 3% to 23% higher than the MVPF without spillovers, depending on whether victim costs are based on convictions or reported crimes, respectively.

Overall, spillover effects on neighbors appear to play a significant role in shaping the costs and benefits associated with the welfare reform, suggesting that such effects should be accounted for when crafting and assessing welfare programs.

### 6 Mechanisms

The results so far indicate that refugees eligible for the reduced Start Help welfare benefits had higher property crime convictions in the 10 years subsequent to their arrival in Denmark. Furthermore, our analysis reveals that not only did refugees eligible for Start Help experience an uptick in criminal behavior, but so did non-Danish individuals residing in their buildings.

As a first step in determining whether a link exists between criminal activity among refugees and their neighbors, Appendix Table A.9 tests whether increases in non-Danish neighbors' criminal activity occur among neighbors of refugees who also increased their criminal activity. We find that the increase in non-Danish neighbors' likelihood of crime convictions over 10 years (column 1) is driven by the likelihood that both the neighbors and the refugees they were exposed to were convicted of crimes (column 2). This suggests an important link between refugees' and their neighbors' criminal activities.

Why are non-Danish neighbors more likely to be convicted of crimes when exposed to crime-committing refugees? There are at least three possible explanations for this finding. First, increased criminal activity among refugees might have led to increased crime among neighbors through peer effects in criminal behavior. Second, changes in transfers and work among refugees might have led to changes in transfer and work among their neighbors as well, leading to increased criminal activity. Third, the rise in crime among refugees could have prompted heightened policing efforts in specific areas. Consequently, our observed increase in crime convictions might be attributed to this intensified policing rather than an actual increases in criminal activity.

Below we discuss each of these three mechanisms in detail.

#### 6.1 Peer Effects in Crime

One potential explanation for our findings on criminal convictions of non-Danish neighbors is the existence of peer effects in crime. In line with this mechanism, we find evidence suggesting that the spillover effects are stronger among individuals of similar age (i.e., peers), who are more likely to interact and to commit crimes.

Specifically, we re-estimate our main effects on non-Danish neighbors separately for neighbors who do or do not match the refugee in five characteristics: whether they are from a country with a primary language that belongs to the same language family,<sup>25</sup> whether they are from the same country of origin, whether they were both young (32 or below, the median age) when the refugee arrived, whether they are both married, and whether they both have children. Figure 7 presents the estimated effects (height of the bar) as well as their confidence intervals. It shows that the effects of Start Help are larger if both the refugee and the neighbor are from the same country of origin, or if they are both young and therefore more likely to commit crimes. At the same time, the effects are smaller if both the refugee and the neighbor are married or have children, suggesting that peer effects are weaker among individuals who are less likely to commit crimes.<sup>26</sup>

This evidence leaves open the question of what ultimately drives peer effects among similar individuals. The literature has proposed several potential explanations (for a review, see, for instance, Lindquist and Zenou, 2019). First, having criminal peers could influence

 $<sup>^{25}</sup>$ We group countries into language families based on Lewis (2009).

<sup>&</sup>lt;sup>26</sup>In line with the fact that spillovers stem from interactions and that refugees mainly interact with non-Danes, we fail to find significant spillover effects on low-income Danes, who are more likely to commit crimes than other Danes (see Appendix Table A.10).

perceptions of the benefits and costs of crime (e.g., Sah, 1991). In our context, as refugees are induced by the reform to commit crimes, they may share their experiences with similar neighbors, altering the perceived risks associated with criminal activity. Unfortunately, the available data do not allow us to directly measure perceived risks or benefits of crime. However, if this mechanism is driving our results, we would expect stronger spillover effects in cities where a lower share of crimes ultimately results in a conviction, and therefore where the perceived risk associated with committing crimes may be lower. To investigate this hypothesis, Appendix Table A.11 presents separate estimates for areas where the ratio of crimes convicted to crimes reported is above versus below the median or the 75<sup>th</sup> percentile, in panels A and B respectively. Consistent with this hypothesis, the table shows that the spillover effects of Start Help are stronger in areas where crime is more likely to go undetected.

Alternatively, criminal peers might provide crime-specific human capital (e.g., Bayer et al., 2009), or they could create opportunities to commit crimes together (i.e. *partners in crime* story, see for instance Billings et al., 2019). Our findings do not support these two alternative explanations. First, we only find evidence of refugees committing more property crimes, while our results suggest that neighbors commit both more property and non-property crimes. This indicates that refugees are unlikely to have provided non-property crime human capital to neighbors. Second, by linking criminal cases together, Appendix Table A.12 shows that our effects remain unchanged when we exclude crime convictions in which a refugee was convicted along with the neighbor, ruling out a *partners in crime* explanation for our peer effects.

#### 6.2 Changes in Work and Transfers

A second explanation for the increased crime among the non-Danish neighbors of refugees is that the neighbors also experienced negative changes in transfers and/or labor market outcomes that led them to commit more crime. This could stem from peer effects influencing the uptake of welfare transfers (Dahl et al., 2014a) or from heightened competition in the labor market for neighbors resulting from the increased labor market participation of refugees (Beaman, 2012). These changes in transfers and work might have led to increased crime. To test this hypothesis, Appendix Table A.13 presents results obtained when comparing transfers and labor market outcomes among neighbors living in a building with a refugee that received residency just after July 1<sup>st</sup> 2002 relative to just before. We do not find significant effects on total transfers, total earnings, net (transfers+earnings) income, nor likelihood of working or being out of the labor force, suggesting that this channel is unlikely to drive our results.

#### 6.3 Changes in Policing

A third explanation is that the observed increase in neighbors' crime conviction is driven by changes in policing and not changes in criminal activity (e.g. Levitt, 1997). Our identification strategy already rules out aggregate policing responses as a driver of our effects. Because we control for municipality fixed effects, in fact, our estimates effectively compare the crime convictions of neighbors within the same municipality. Hence, if a municipality increases policing after July  $1^{st}$  2002, due to increased crime by refugees, this increased policing would equally affect buildings and neighbors on both sides of the threshold within the municipality, making such a response irrelevant for our estimates.

For changes in policing to drive our effects, the policing response must be both very local and targeted at non-Danes. One such example is the following: assume individuals primarily shoplift in shops located close to their residence. When refugees eligible for Start Help begin committing property crimes in nearby supermarkets, the police may respond by assigning more officers to guard those supermarkets. This might lead to an increase in convictions for neighbors shoplifting in the supermarket due to the higher probability of detection, even in the absence of an actual change in criminal activity among neighbors. However, since the crime rates of Danes and non-Danes in our sample are similar (Table 4), for this to explain our results of spillovers on non-Danes only, the increased policing effort would also need to be specifically targeted at immigrants. In what follows, we explore this type of mechanism in more detail.

First, while we have no detailed data on the location where a crimes is committed within a municipality, we have data on its municipality. We can thus test whether the increased crime convictions among neighbors occurred in the municipalities to which the refugee is assigned after residency, or other municipalities. We present these results in Appendix Table A.14, for the likelihood of being convicted of any crimes as well as number of crimes. Looking at the means of the outcome variables, one can see that the majority of crimes are committed in one's municipality of residence, but that nevertheless some crime is committed outside. Moreover, the results show that having as neighbor a refugee that received Start Help led to increased crime committed both in one's municipality of residence and in other municipalities. While the treatment effect coefficients are larger for own municipality crimes, the effects are similar in percentage terms when one takes into consideration the lower mean in other municipalities.

Second, the policing story above relies on the fact that the increased police effort is targeted at immigrants. If this were true, we might see more crime happening in municipalities with stronger anti-immigrant sentiment, where the administration in power may put more emphasis on detecting and punishing immigrants' crime. We test this hypothesis by analyzing whether our treatment effects are larger in municipalities where the voting share for anti-immigrant parties in 2001 was above the median, or in municipalities where the police are more likely to over-charge immigrants relative to Danes.<sup>27</sup> Appendix Table A.15 contains the results of this analysis and shows no evidence that this is the case. Treatment effects for both the extensive and intensive margins are generally similar in municipalities with low anti-immigrant party vote share, and for municipalities with low and high racist-police indices.

Overall, the findings of this section suggest that spillover effects are unlikely to be uniquely or primarily driven by localized changes in policing efforts.

### 7 Robustness Checks and Placebos

Table 6 shows a set of robustness checks to the baseline specification of Table 4. In this analysis, we focus on the effects on non-Danes for whom we find significant spillovers, and we distinguish between spillover effects on all crimes (panel A), property crimes (panel B) and non-property crimes (panel C). In order to allow for a direct comparison, column 1 reports the baseline effects on non-Danes also presented in Table 4.

Column 2 shows the results obtained from excluding pre-determined neighbors' controls from the baseline specification of equation (2). In this specification, we obtain qualitatively similar results suggesting that the main findings are not sensitive to pre-determined controls. In column 3, we use months – instead of days – since residence permit as the running variable, following (Dustmann et al., 2023). Our results are nearly unchanged.

Column 4 presents the effects estimated while controlling for quadratic functions of the running variable on each side of the cutoff. These effects tend to be greater in magnitude and more significant than those obtained under the linear specification of column 1. Column 5 presents the effects estimated from a specification in which we assign the same weight to all observations (i.e. uniform weighting). These effects are generally in line with the baseline results obtained under triangular weights, but tend to be slightly smaller in magnitude. Column 6 shows the effects obtained from restricting the analysis to observations within a window around the cutoff (i.e. bandwidth) selected using the data-driven procedure of Calonico et al. (2014a) (see also Calonico et al., 2014b; Imbens and Kalyanaraman, 2012). We find qualitatively similar results in this specification.

<sup>&</sup>lt;sup>27</sup>For each municipality, we first calculate the ratio of charges to convictions among Danes and immigrants separately. This measure captures policing quality. We then create a measure of anti-immigrant policing by dividing the immigrant quality measure by the Danes' measure. We then divide municipalities into those with above- and below-median anti-immigrant policing.

Finally, column 7 presents results when we estimate our model with the *rdrobust* command developed by Calonico et al. (2014b), which estimates treatment effects using local polynomials. The estimated effects are larger with this model. Taken together, the results of columns 3 and 7 suggest that, if anything, the effects obtained from the linear specification may provide a conservative measure of the spillover effects from Start Help.

In the appendix we present an additional set of robustness checks. In particular, to further assess the sensitivity of the results to the choice of the estimation window, Appendix Figure A.10 presents estimates of the spillover effects obtained from a range of windows spanning from 3 to 24 months around the cutoff date. With the exception of very small windows (3 to 4 months) for which effects are positive but noisy, the estimated effects tend to be positive and significant independently of the specific window used for the estimation. The magnitude of the effects tend to decrease with the length of the estimation window consistent with the fact that the negative effects of the reform are less severe among refugees further away from the cutoff date leading to lower spillover effects.

Appendix Figure A.11 presents the results of a placebo test in which we assign to each neighbor a random residency date drawn without replacement from all possible dates in the 16 months around the cutoff date of Start-Help. We estimate a placebo effect using this definition of treatment 500 times for each of our main outcomes, and plot the resulting distribution of estimates in Figure A.11. The one-sided p-values for all crimes (panel A), property crimes (panel B) and non-property crime (panel C) are 0.002, and 0.002 and 0.012 respectively, suggesting that the estimated effects are unlikely to be driven by random factors.

For comparison with the related literature, in our baseline specifications we measure crime based on convictions (see also Dustmann et al., 2023). Appendix Table A.16 shows the effects obtained by using the likelihood of being charged, rather than convicted, for a crime as an alternative measure of criminal behavior. We find effects that are in line with the baseline suggesting that the difference between crime charges and convictions is limited in our setting.

Since we estimate regressions at the individual level, buildings with a larger number of neighbors mechanically receive greater weight in determining the average effects. In Appendix Table A.17, we assess the sensitivity of our results to this feature of our specification by weighting observations based on the inverse of the number of observations in each building. In this specification, we find effects similar in magnitude and significance to the baseline results.

Finally, we test the sensitivity of our results by including buildings with more than one refugee family. The first column of Appendix Table A.18 presents our baseline results, where we restrict the sample to buildings with at least one refugee family, for the likelihood

of committing crimes and the number of crimes, in panels A and B, respectively. In columns 2 to 6, we relax this restriction and include buildings with up to 6 families, as indicated in the column headers, as long as all refugee families have a permit date before or after July  $1^{st}$  2002. When there are multiple refugee families, the neighbors are assigned a date of residency permit (our running variable) equal to the average of the permit dates of all refugee families moving in the building in that same year. These estimated effects are similar in magnitude and significance to our baseline results.

In Appendix B, we present analogous robustness checks for the spillover effects on Danish neighbors, finding results that are generally consistent with the baseline results of insignificant spillovers on Danes.<sup>28</sup>

### 8 Conclusion

In this paper, we investigate whether welfare programs' effects extend to the neighbors of welfare recipients. Using a regression discontinuity design, we find that Denmark's 32% reduction in welfare benefits for refugees resulted in a significant increase in property crime among refugees during their initial 10 years after the reform. Connecting these refugees to other individuals in their residential buildings, we find substantial and statistically significant increases in 10-year property and non-property crime among non-Danish neighbors. Notably, while the crime effects peak within the first three years for refugees, they persistently increase over time for their non-Danish neighbors, indicating a lasting shift in their criminal behavior.

We investigate various mechanisms that could underlie these effects. Our analysis dismisses changes in other transfers or labor market responses, as well as shifts in policing behavior, as the primary drivers of our observed effects. Instead, our findings are more consistent with the existence of peer effects in crime. Future research could further examine the mechanisms driving spillover effects from welfare programs in different settings. For example, examining how changes in welfare payments may spill over from changes in welfare benefits of natives, rather than immigrants, could offer valuable insights into the functioning of spillovers through social connections.

<sup>&</sup>lt;sup>28</sup>An exception to these trends is the effect observed from very short windows, such as those obtained from the optimal bandwidth or RD robust approach in Appendix Table B.4, which are based on a window of 2-3 months, or those derived from windows shorter than 4 months in Appendix Figure B.3. The significance of these effects is driven by the fact that these specifications are more sensitive to the higher crime rates observed in month -1 (see Appendix Figure B.2), which can in turn be traced back to a single building, arguably an outlier.

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# Figures





A: Number of Refugees By Month of Residency Permit

B: Effect of Start Help on Number of Refugees Per Day



Notes: This figure shows whether there is extra density of refugees around the cutoff date of Start Help reform. Panel A presents a histogram of total number of refugees in two-month bins. Panel B present the effect of Start Help on the average number of refugees who received a residency permit in each day relative to July 2002. To create this figure, we first collapse the data at the day of residence permit level and capture the number of refugees who received the residence permit in each day, including days with zero refugees. Second, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. We do not include any controls. Third, we predict number of refugees according to the number of days from date of residence permit relative to July 1<sup>st</sup> 2002, and then plot these predicted number along with its 95% confidence interval. The jump at the threshold represents the estimated treatment effect of Start Help. The black circles would be identical to the histograms in panel A if we averaged them at the monthly instead of bimonthly level. Sample: The sample includes refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002. We exclude individuals younger than 18 or older than 55 and individuals who arrived from the Balkans or Afghanistan.



A: Number of Non-Danish Neighbors By Month of Refugee Permit



B: Effect of Start Help on Number of Non-Danish Neighbors Per Day



Notes: This figure shows whether there is extra density of refugees' non-Danish neighbors around the Start Help reform. Panel A presents a histogram of total number of neighbors in two-month bins. Panel B present the effect of Start Help on the average number of non-Danish neighbors with a refugee who received a residency permit in each day relative to July  $1^{st}$  2002. To create this figure, we first collapse the data at the day of the refugees' residence permit level and capture the number of neighbors in each day, including days with zero non-Danish neighbors. Second, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. We do not include any controls. Third, we predict number of neighbors according to the number of days from the refugees' date of residence permit relative to July 1<sup>st</sup>, and then plot these predicted number along with its 95% confidence interval. The jump at the threshold represents the estimated treatment effect of Start Help. The black circles show average number of individuals in two months bins, to present the underlying data. These black circles would be identical to the histograms in panel A if we averaged them at the monthly instead of bimonthly level. Sample: The sample includes neighbors of non-Danish origin of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.



Figure 3: Effect of Start Help on Refugees' Transfer Income

Notes: These figures present the effect of Start Help on refugees' total transfers in the first year, the first four years, and the first ten years since receiving a residency permit, in panels A to C respectively. We create these figures to mimic our estimation strategy. We first create residualized outcome variables – by regressing our outcome variables on the controls listed in section 2 and then adding back the control mean. We then estimate equation (1) without the control variables, hence just controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. We then predict transfers according to the number of days from date of residence permit relative to July  $1^{st}$  2002, and then plot these predicted transfers along with its 95% confidence interval. The jump at the threshold represents the estimated treatment effect of Start Help. The black circles show average residualized transfers in two months bins, to present the underlying data. Sample: The sample includes refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002. We exclude individuals younger than 18 or older than 55 and individuals who arrived from the Balkans or Afghanistan.



Figure 4: Effect of Start Help on Refugees' 10-Year Crime

*Notes:* These figures present the effect of Start Help on refugees' crime convictions in the first ten years since receiving a residency permit. Panel A presents results for the likelihood of being convicted of any (non-traffic) crimes (top), property crimes (middle) and non-property crimes (bottom). Panel B presents results for total number of convictions instead of likelihood of convictions, for the same types of crime as panel A. We create these figures to mimic our estimation strategy. We first create residualized outcome variables – by regressing our outcome variables on the controls listed in section 2 and then adding back the control mean. We then estimate equation (1) without the control variables, hence just controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. We then predict outcomes along with its 95% confidence interval. The jump at the threshold represents the estimated treatment effect of Start Help. The black circles show average residualized crime convictions in two months bins, to present the underlying data. *Sample:* The sample includes refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002. We exclude individuals younger than 18 or older than 55 and individuals who arrived from the Balkans or Afghanistan.



Figure 5: Effect of Start Help on Non-Danish Neighbors' 10-Year Crime

Notes: These figures present the effect of Start Help on refugees' non-Danish neighbors' crime convictions in the first ten years since the refugee's arrival in the building. Panel A presents results for the likelihood of being convicted of any (non-traffic) crimes (top), property crimes (middle) and non-property crimes (bottom). Panel B presents results for total number of convictions instead of likelihood of convictions, for the same types of crime as panel A. We create these figures to mimic our estimation strategy. We first create residualized outcome variables – by regressing our outcome variables on the controls listed in section 2 and then adding back the control mean. We then estimate equation (1) without the control variables, hence just controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. We then predict crime according to the number of days from date of residence permit relative to July 1<sup>st</sup> 2002, and then plot the predicted outcomes along with its 95% confidence interval. The jump at the threshold represents the estimated treatment effect of Start Help. The black circles show average residualized crime convictions in two months bins, to present the underlying data. Sample: The sample includes neighbors of non-Danish origin of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.


**Figure 6:** Effect of Start Help on Refugees' and Neighbors' Likelihood of Crime – Treatment Effects Over Time

*Notes:* These figures present the effect of Start Help on refugees' (panel a) and their non-Danish neighbors' (panel b) likelihood of crime convictions over time. For both groups, we presents results for the likelihood of being convicted of any (non-traffic) crimes (top), property crimes (middle) and non-property crimes (bottom). To create these figures, we first estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. The black circles show the estimated effect of Start Help one to ten years after refugee residence permit (as indicated by the x-axis), along with its 95% confidence interval. *Sample:* The sample for panel A includes refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002. We exclude individuals younger than 18 or older than 55 and individuals who arrived from the Balkans or Afghanistan. The sample for panel B includes the neighbors of non-Danish origin of the refugees in panel A. We also exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.





Notes: This figures present the heterogeneous effect of Start Help on non-Danish neighbors' 10year likelihood of crime convictions. The height of each bar represents the effect of Start Help from estimating equation (1) on the sample of neighbors that match or do not match the refugee on the following characteristics: language, country of origin, young (median age of 32 or younger), parent, married. The bars represent the 95% confidence intervals. Same language refers to the case in which refugees and neighbors are from countries where the primary language belongs to the same language family. We group countries into language families based on Lewis (2009). Sample: The sample includes neighbors of non-Danish origin and their neighboring refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

# Tables

	(1)	(2)	(3)
		Danish	Non-Danish
	Refugees	Neighbors	Neighbors
Panel A: Demographic Characteri	stics		
Age at policy	32.908	32.238	32.666
	(8.326)	(10.428)	(9.629)
Female	0.452	0.420	0.431
	(0.498)	(0.494)	(0.495)
Married	0.749	0.124	0.558
	(0.434)	(0.330)	(0.497)
Children at Home	0.967	0.335	1.063
	(1.330)	(0.738)	(1.313)
Capital Region	0.199	0.331	0.411
	(0.399)	(0.470)	(0.492)
Panel B: Crime Convictions			
Any Crime	0.132	0.148	0.172
	(0.339)	(0.355)	(0.377)
Any Property Crime	0.070	0.080	0.084
	(0.254)	(0.272)	(0.277)
Any Non-Property Crime	0.076	0.112	0.121
	(0.265)	(0.315)	(0.327)
Number of All Crimes	0.218	0.448	0.455
	(0.751)	(1.748)	(1.648)
Number of Property Crimes	0.101	0.206	0.164
	(0.482)	(1.061)	(0.847)
Number of Non-Property Crimes	0.117	0.242	0.291
	(0.513)	(0.984)	(1.157)
Panel C: Welfare Benefits and La	bor Market	Outcomes	
Transfer inc. (USD 1000s)	218.033	132.743	175.117
× /	(145.132)	(142.205)	(153.650)
Labor inc. (USD 1000s)	118.815	314.957	169.259
``````	(168.873)	(267.444)	(210.243)
Years with Labor Income $> 0$	3.753	6.914	4.665
	(3.490)	(3.814)	(3.962)
Observations	5292	9890	3797

#### Table 1: Descriptive Statistics

*Notes:* This table presents averages and standard errors for demographic characteristics (panel A), crime convictions (panel B), and labor market outcomes (panel C) within the first ten years of residency for refugees and their neighbors. Column 1 shows statistics for refugees, while columns 2 and 3 show statistics for Danish and non-Danish neighbors, respectively. To ensure consistency with averages shown in other tables in the paper, observations are weighted using triangular weights. *Sample:* The refugee sample includes individuals (and their spouses) who received a residence permit from 16 months before to 16 months after July 2002, were aged 18-55 at the time of residency, and were not from the Balkans or Afghanistan. Neighbor samples include individuals living near these refugees, excluding those in buildings with multiple refugee families or aged outside 16-55.

Panel A: Own Demogra	phics					
	Age			Number	From	From
	Exposed	Female	Married	Of Kids	Asia	Africa
Start Aid	0.953	-0.087*	-0.045	0.010	-0.068	0.074
	(0.809)	(0.050)	(0.052)	(0.262)	(0.077)	(0.069)
Mean	32.666	0.431	0.558	1.063	0.560	0.209
Panel B: Refugee and B	Ruilding Ch	aracteristics				
	Refugee	Refugee	Refugee	Number	From	Building
	Age	Female	Married	Kids	Asia	Size
Start Aid	-1.558	0.053	0.121	-0.158	0.033	9.000
	(2.493)	(0.132)	(0.103)	(0.203)	(0.128)	(13.467)
Mean	30.339	0.401	0.708	0.468	0.668	42.306
Panel C: Own Income I	Pre-Exposur	re				
	Transfers	Earnings	Earn>0	OLF		
Start Aid	-0.090	-1.880	-0.109	0.025		
	(3.296)	(3.486)	(0.095)	(0.027)		
Mean	32.586	19.841	0.827	0.066		
Panel D: Own Crime P	re-Exposure	ę				
	A	<u>.</u>	Prop	perty	Ot	ther
	Any	Number	Any	Number	Any	Number
Start Aid	0.010	-0.006	-0.001	-0.009	0.005	0.004
	(0.025)	(0.038)	(0.015)	(0.021)	(0.019)	(0.026)
Mean	0.071	0.096	0.045	0.056	0.034	0.040
Panel E: Predicted Own	Crime					
	A	All	Prop	perty	Ot	ther
	Any	Number	Any	Number	Any	Number
Start Aid	0.020	0.079	0.009	0.028	0.016	0.051
	(0.014)	(0.059)	(0.006)	(0.026)	(0.014)	(0.037)
Mean	0.170	0.453	0.084	0.164	0.120	0.289
Obs.	3797	3797	3797	3797	3797	3797

 Table 2: Balancing Tests of Non-Danish Neighbors

*Notes:* This table presents balance tests for Non-Danish neighbors by showing the effect of Start Help on neighbors' own demographic characteristics (panel A), the characteristics of the refugees they are exposed to and of the building they live in (panel B), their income and earnings and labor force participation (panel C) and their crime convictions in the two years prior to being exposed to the refugee (panel D). In panel (E) we use all refugees' and neighbors' demographic characteristics as well as neighbors labor market outcomes in the two years prior to refugee arrival to predict crime convictions and estimate the effect of Start Help on this predicted crime. The columns headings list the specific outcome variable. For all these results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. Here we do not control for the demographics listed in section 2. *Sample:* The sample includes non-Danish neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

	A	All	Prop	oerty	Non-P	roperty
	Any	Number	Any	Number	Any	Number
Panel A: All Refugees						
Start Aid	$0.041^{**}$	$0.079^{*}$	$0.044^{***}$	$0.065^{**}$	-0.010	0.013
	(0.020)	(0.047)	(0.016)	(0.027)	(0.017)	(0.035)
Mean Y	0.132	0.217	0.069	0.101	0.075	0.116
Mean Y Pre Start Help	0.126	0.203	0.062	0.091	0.077	0.112
Number of Refugees	5292	5292	5292	5292	5292	5292
Panel B: Buildings with	1 Refugee					
Start Aid	0.029	-0.016	$0.048^{**}$	0.040	-0.035	-0.056
	(0.031)	(0.066)	(0.024)	(0.038)	(0.023)	(0.050)
Mean Y	0.132	0.203	0.071	0.098	0.073	0.105
Mean Y Pre Start Help	0.122	0.196	0.059	0.087	0.074	0.108
Number of Refugees	2636	2636	2636	2636	2636	2636

Table 3: Effect of Start Help on Refugees' 10-Year Crime Convictions

*Notes:* This table presents the effect of Start Help on refugees' crime convictions in the first ten years since receiving a residency permit. Panel A presents results for all refugees and panel B presents results for refugees who were assigned to buildings with no other refugee family arriving in the same window. The columns indicate the outcome variables such as the likelihood of being convicted and number of convictions for any (non-traffic) crimes (columns 1 and 2), property crimes (columns 3 and 4) and non-property crimes (columns 5 and 6). For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002. We exclude individuals younger than 18 or older than 55 and individuals who arrived from the Balkans or Afghanistan.

	А	.11	Prop	perty	Non-P	roperty
	Any	Number	Any	Number	Any	Number
Panel A: All Neighbors						
Start Aid	0.016	0.078	0.009	0.034	0.006	0.021
	(0.018)	(0.075)	(0.013)	(0.041)	(0.015)	(0.054)
Mean Y	0.154	0.448	0.081	0.194	0.113	0.254
Mean Y Pre Start Help	0.144	0.417	0.078	0.183	0.104	0.234
Number of Neighbors	13687	13687	13687	13687	13687	13687
Panel B: Non-Danish Ne	eighbors					
Start Aid	0.089***	0.423***	$0.057^{***}$	$0.168^{***}$	$0.058^{**}$	$0.234^{**}$
	(0.026)	(0.121)	(0.021)	(0.053)	(0.025)	(0.107)
Mean Y	0.170	0.453	0.084	0.164	0.120	0.289
Mean Y Pre Start Help	0.157	0.383	0.075	0.134	0.112	0.249
Number of Neighbors	3797	3797	3797	3797	3797	3797
Panel C: Danish Neighbo	ors					
Start Aid	-0.013	-0.052	-0.009	-0.004	-0.015	-0.075
	(0.021)	(0.089)	(0.015)	(0.053)	(0.018)	(0.058)
Mean Y	0.147	0.447	0.080	0.206	0.110	0.240
Mean Y Pre Start Help	0.140	0.429	0.079	0.201	0.101	0.228
Number of Neighbors	9890	9890	9890	9890	9890	9890

Table 4: Effect of Start Help on Neighbors' 10-Year Crime Convictions

This table presents the effect of Start Help on neighbors' crime convictions in the first ten years since being exposed to a refugee. Panel A presents results for all neighbors, panel B presents results for neighbors of non-Danish origin, and panel C presents results for Danish neighbors. The columns indicate the outcome variables such as the likelihood of being convicted and number of convictions for any (non-traffic) crimes (columns 1 and 2), property crimes (columns 3 and 4) and non-property crimes (columns 5 and 6). For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

	Amount	Notes
Panel A: MVPF components		
1. Change in welfare transfers net of taxes	42548153.549	See Appendix Table A.5
2. Changes in tax revenues from labor income	1213306.810	See Appendix Table A.5
3. Total savings to taxpayers	43761460.359	1 + 2
4. Enforcement and prosecution costs from refugees	55478.103	See Appendix Table A.6
5. Enforcement and prosecution costs from neighbors	1914913.448	See Appendix Table A.6
6 Costs to vistims from convisted arises of references	020720 F10	Cas Appandin Table A 6
0. Costs to victims from convicted crime of refugees	238730.310	See Appendix Table A.0
(. Costs to victims from convicted crime of non-Danish neighbors	6471396.184	See Appendix Table A.6
8. Costs to victims from reported crime of refugees	4334628.104	See Appendix Table A.6
9. Costs to victims from reported crime of non-Danish neighbors	26930515.635	See Appendix Table A.6
Panel B: MVPF including costs to victims of convicted crime		
Base MVPF (ignore effects on crime)	0.972	1 over 3
MVPF adding refugees' crime	0.979	(1+6) over $(3-4)$
MVPF adding also neighbors' crime	1.179	(1 + 6 + 7) over $(3 - 4 - 5)$
Panel C: MVPF including costs to victims of reported crime		
Base MVPF (ignore effects on crime)	0.972	1 over 3
MVPF adding refugees' crime	1.073	(1+8) over $(3-4)$
MVPF adding also neighbors' crime	1.766	(1 + 8 + 9) over $(3 - 4 - 5)$

#### Table 5: Cost-Benefit Analysis of Start Help

*Notes:* This table shows the details behind the marginal value of public funds (MVPF) calculation. Panel A details the MVPF components. Panels B and C describe how to combine these components to obtain the MVPF. The amounts in panel A are in 2021 US dollars. To allow for a comparison between average effects obtained on different samples of refugees and non-Danish neighbors, we consider total amounts, rather than average amounts, obtained by multiplying average amounts by the number of refugees (5292 individuals) or neighbors (3797 individuals) in our sample. Appendix Tables A.5 - A.7 provide detailed calculations behind each component reported in panel A.

	Baseline	No	Run Var:	Quadratic	No	Optimal	RD-
	Model	Controls	Months	Spline	Weights	$\operatorname{Bdwdth}$	Robust
Panel A: All crimes							
Start Aid	0.089***	$0.075^{**}$	0.089***	0.136***	0.071***	0.199***	0.243***
	(0.026)	(0.030)	(0.026)	(0.038)	(0.026)	(0.067)	(0.041)
Mean Y	0.170	0.170	0.170	0.170	0.168	0.181	0.181
Mean Y Pre Start Help	0.157	0.157	0.157	0.157	0.157	0.151	0.151
N Neighbors	3797	3797	3797	3797	3797	869	869
Panel B: Property crime	s						
Start Aid	0.057***	0.043**	0.058***	$0.085^{***}$	0.048**	$0.096^{*}$	0.114***
	(0.021)	(0.020)	(0.020)	(0.030)	(0.020)	(0.055)	(0.028)
Mean Y	0.084	0.084	0.084	0.084	0.085	0.092	0.092
Mean Y Pre Start Help	0.075	0.075	0.075	0.075	0.075	0.072	0.072
N Neighbors	3797	3797	3797	3797	3797	910	910
Panel C: Non-property of	rimes						
Start Aid	0.058**	$0.052^{*}$	$0.058^{**}$	$0.099^{***}$	$0.040^{*}$	$0.137^{**}$	$0.186^{***}$
	(0.025)	(0.030)	(0.025)	(0.038)	(0.024)	(0.060)	(0.043)
Mean Y	0.120	0.120	0.120	0.120	0.117	0.136	0.136
Mean Y Pre Start Help	0.112	0.112	0.112	0.112	0.112	0.136	0.136
N Neighbors	3797	3797	3797	3797	3797	962	962

**Table 6:** Effect of Start Help on non-Danish Neighbors' Likelihood of CommittingCrime Within 10 Years – Sensitivity to Specification

This table presents the sensitivity of the effect of Start Help on non-Danish neighbors' likelihood of crime convictions in the first ten years since refugee arrival. We present results for the likelihood of any crime, property crimes and non-property crimes, in panels A to C respectively. Column 1 presents results from our baseline specification, where we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. Column 2 shows results when we do not include any demographic controls. In Column 3 we show sensitivity to using "months since July 2002" as the running variable, similar to Dustmann et al. (2023). In Column 4 we allow for a quadratic function of our running variable. In Column 5 we do not use triangular weights. In Column 6 we estimate our baseline model after we restrict the analysis to observations within a window around the cutoff (i.e. bandwidth) selected using the data-driven procedure of Calonico et al. (2014a). Finally, in Column 7 we estimate our model using the *rdrobust* command from Calonico et al. (2014a). Sample: The sample includes non-Danish neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

# ONLINE APPENDIX: Welfare Program Spillovers

# **Appendix Figures**

### Figure A.1: Balance Tests for non-Danish Neighbors' Characteristics



*Notes:* These figures show balance tests for Non-Danish neighbors by showing the effect of Start Help on neighbors' characteristics, all measured at the year of arrival of the refugee. We test whether Start Help affected the likelihood of being married (top left), average number of children (top), average age (top right), likelihood of being a woman (bottom left), likelihood of having an African country of origin (bottom), and likelihood of having an African country of origin (bottom), and likelihood of having an Asian country of origin (bottom right). For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. Here we do not control for the demographics listed in section 2. The black circles show average values of characteristics in two months bins, to present the underlying data. *Sample:* The sample includes non-Danish neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.



Figure A.2: Balance Test for Refugee and Building Characteristics

*Notes:* These figures show balance tests for the characteristics of refugees and buildings, all measured at the year of arrival of the refugee. We test whether Start Help affected refugees' age (top left), marital status (top), number of children (top right), likelihood of being a woman (bottom left), as well as the probability of an Asian origin (bottom), and the number of residents in the building (bottom right). For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. Here we do not control for the demographics listed in section 2. The black circles show average values of characteristics in two months bins, to present the underlying data. *Sample:* The sample includes non-Danish neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.



## Figure A.3: Balance Test for non-Danish Neighbors' Pre-Exposure Labor Market Outcomes

*Notes:* These figures shows balance tests for Non-Danish neighbors by showing the effect of Start Help on neighbors' labor market outcomes in the two years prior to refugee arrival. We test government transfer income in 1000s of US dollars (top left), labor income in 1000s of US dollars (top right), a dummy for having positive labor income (bottom left), and a dummy for being out of the labor force (bottom right). For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. Here we do not control for the demographics listed in section 2. The black circles show average values of characteristics in two months bins, to present the underlying data. *Sample:* The sample includes non-Danish neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

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Figure A.4: Balance Test for non-Danish Neighbors' Pre-Exposure Crime

*Notes:* These figures shows balance tests for Non-Danish neighbors by showing the effect of Start Help on neighbors' crime convictions in the two years prior to refugee arrival. In the first row, we show results for likelihood of being convicted for any (non-traffic) crimes (top left), property crimes (top), and non-property non-traffic crimes (top right). The second row shows counts of the same crime types. For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. Here we do not control for the demographics listed in section 2. The black circles show average values of characteristics in two months bins, to present the underlying data. *Sample:* The sample includes non-Danish neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.



Figure A.5: Balance Test for non-Danish Neighbors' Predicted Crime

*Notes:* These figures shows balance tests for Non-Danish neighbors by showing the effect of Start Help on neighbors' predicted crime. We use all refugees' and neighbors' demographic characteristics as well as neighbors labor market outcomes in the two years prior to refugee arrival to predict crime convictions. In the first row, we show results for predicted likelihood of being convicted for any (non-traffic) crimes (top left), property crimes (top), and non-property non-traffic crimes (top right). The second row shows predicted counts of the same crime types. For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. Here we do not control for the demographics listed in section 2. The black circles show average values of characteristics in two months bins, to present the underlying data. *Sample:* The sample includes non-Danish neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.



#### Figure A.6: Effects of Start Help on Attrition Rates

A: Refugees

Notes: These figures present the effect of Start Help on refugees' (panel a) and their non-Danish neighbors' (panel b) attrition rate in the first ten years since the refugee's arrival in the building. Attrition is defined as an indicator for absence in the administrative registers in any of the 10 years after a refugee's arrival in the building. To create these figures, we first estimate equation (1), controlling for linear functions of the running variable, using triangular weights and clustering the errors at the building level. We do not control for the demographics listed in Section 4. We then predict the dependent variable according to the number of days from date of residence permit relative to July  $1^{st}$  2002, and then plot these predicted transfers along with its 95% confidence interval. The black circles show average of the outcome variable in two months bins, to present the underlying data. "Est" reported at the bottom of each figure refers to the estimated effect at the cutoff and standard errors (in parenthesis) based on underlying data. Sample: The sample includes neighbors of non-Danish origin and their neighboring refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.



Figure A.7: Effect of Start Help on non-Danish Neighbors' 10-Year Crime - Raw Data

Notes: These figures present the effect of Start Help on refugees' non-Danish neighbors' crime convictions in the first ten years since the refugee's arrival in the building. Panel A presents results for the likelihood of being convicted of any (non-traffic) crimes (top), property crimes (middle) and non-property crimes (bottom). Panel B presents results for total number of convictions instead of likelihood of convictions, for the same types of crime as panel A. To create these figures, we first estimate equation (1), controlling for linear functions of the running variable, using triangular weights and clustering the errors at the building level. Differently from our baseline results, here we do not control for the demographics listed in section 2. We then predict transfers according to the number of days from date of residence permit relative to July  $1^{st}$  2002, and then plot these predicted transfers along with its 95% confidence interval. The jump at the threshold represents the estimated treatment effect of Start Help. The black circles show average crime outcomes in two months bins, to present the underlying data. Sample: The sample includes neighbors of non-Danish origin of the refugees (and their spouses) who were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.





*Notes:* This figure presents calculated social multipliers for several papers analyzing peer effects. To calculate the multiplier we use own and peer estimated effects as well as own and peer group size.



## **Figure A.9:** Effect of Start Help on Refugees' and Neighbors' Number of Crimes – Treatment Effect Over Time

*Notes:* These figures present the effect of Start Help on refugees' (panel a) and their non-Danish neighbors' (panel b) number of crime convictions over time. For both groups, we presents results for the number of any (non-traffic) crimes (top), property crimes (middle) and non-property crimes (bottom). To create these figures, we first estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. The black circles show the estimated effect of Start Help one to ten years after refugee residence permit (as indicated by the x-axis), along with its 95% confidence interval. *Sample:* The sample for panel A includes refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002. We exclude individuals younger than 18 or older than 55 and individuals who arrived from the Balkans or Afghanistan. The sample for panel B includes the neighbors of non-Danish origin. We also exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.



**Figure A.10:** Effect of Start Help on non-Danish Neighbors' Likelihood of 10-Year Crime – Sensitivity to Bandwidth Choice

*Notes:* These figures presents the sensitivity to the choice of bandwidth of the effect of Start Help on non-Danish neighbors' likelihood of crime convictions in the first ten years since being exposed to a refugee. The top figure presents results for the likelihood of being convicted of any (non-traffic) crimes, while the bottom two figures present results for property crimes (left) and non-property crimes (right). To create these figures, we first create a sample of refugees arriving in the relevant bandwidth (3 to 24 months around July 2002) and then find their non-Danish neighbors. With this new sample, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. The black circles show the estimated effect of Start Help, along with its 95% confidence interval. *Sample:* The sample for includes non-Danish neighbors of refugees (and their spouses) who received a residence permit X (3 to 24, as indicated on the X-axis) months before to X months after July 2002. We exclude individuals younger than 18 or older than 55 and individuals who arrived from the Balkans or Afghanistan. We also exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.





*Notes:* These figures present randomization inference results for non-Danish neighbors' likelihood of 10-year crime convictions. The top figure presents results for the likelihood of being convicted of any (non-traffic) crimes, while the bottom two figures present results for property crimes (left) and non-property crimes (right). To create these figures, we take our baseline sample of non-Danish neighbors and then assign each building a random date of refugee permit, following a uniform distribution. We then estimate equation (1) with the new running variables, controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. We repeat this process 500 times, and then plot the distribution of the estimated effects. The red line indicates the effect estimated with the true running variable. *Sample:* The sample includes neighbors of non-Danish origin of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

# Appendix Tables

	Sample Statistics
Average Total Residents per Building	11.556
	(18.994)
Average Sample (age 18-55) Residents per Building	7.397
	(14.651)
Average Danish Neighbors per Building	4.460
	(11.550)
Average Non-Danish Neighbors per Building	1.751
	(4.284)
Average Refugees per Building	1.580
	(1.247)
Buildings in Sample	4139
Municipalities in Sample	262
Buildings with only 1 Refugee Family in Sample	1985
Municipalities with Buildings with only 1 Refugee Family in Sample	246

## Table A.1: Summary Statistics of Building Characteristics

*Notes:* This table shows average values and standard errors (in parentheses) for building characteristics in our sample. The sample used for the statistics includes only buildings with at most one refugee family.

	Yr 1	Yrs 1-4	Yrs 1-10
Panel A: Transfer Incom	e (1000s U	SD)	
Start Aid	-9.211***	-16.588***	-12.999
	(0.964)	(3.529)	(8.806)
Mean Y	24.466	91.513	218.033
Mean Y Pre Start Help	28.529	102.429	231.764
Number of Refugees	5292	5292	5292
Panel B: Labor Income (	1000s USD	)	
Start Aid	0.464	1.979	0.601
	(0.601)	(3.354)	(10.306)
Mean Y	3.163	32.435	118.815
Mean Y Pre Start Help	2.655	27.846	112.312
Number of Refugees	5292	5292	5292
Panel C: Years with Labo	or Income>	0	
Start Aid	$0.057^{**}$	$0.142^{*}$	0.260
	(0.022)	(0.084)	(0.210)
Mean Y	0.177	1.262	3.753
Mean Y Pre Start Help	0.141	1.100	3.492
Number of Refugees	5292	5292	5292

 Table A.2: Effect of Start Help on Refugees' Transfer Income and Work

*Notes:* This table presents the effect of Start Help on refugees' total transfer income and work in the first year, the first four years, and the first ten years (in columns 1 to 3 respectively) since residence permit. Panel A presents results for total transfer income, panel B presents results for labor income, and panel C presents results for the number of years working, defined as having positive labor income. For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002. We exclude individuals younger than 18 or older than 55 and individuals who arrived from the Balkans or Afghanistan.

		(						•				
		Prop	erty					Non-Property	7			
	All	Shoplift	Other	Violent	Sexual	Drugs	Weapons	Immigration	Public order/ police	Financial	Breaking of misc. laws	Traffic
Panel A: Likelihood of C	<sup>3</sup> ommitting	a Crime										
Start Aid	$0.089^{***}$	$0.057^{***}$	0.013	0.014	0.002	0.027	$0.020^{*}$	0.003	$0.024^{**}$	0.005	0.019	0.034
	(0.026)	(0.018)	(0.015)	(0.019)	(0.003)	(0.021)	(0.011)	(0.004)	(0.011)	(0.005)	(0.016)	(0.030)
$\operatorname{Mean} Y$	0.170	0.047	0.050	0.040	0.004	0.050	0.018	0.003	0.029	0.005	0.029	0.240
Mean Y Pre Start Help	0.157	0.042	0.044	0.039	0.003	0.041	0.016	0.003	0.024	0.004	0.026	0.234
Number of Neighbors	3797	3797	3797	3797	3797	3797	3797	3797	3797	3797	3797	3797
Panel B: Number of Criv	mes											
Start Aid	$0.423^{***}$	$0.116^{***}$	$0.051^{*}$	0.014	0.002	0.044	$0.021^{*}$	0.005	0.079	0.005	0.048	0.116
	(0.121)	(0.044)	(0.030)	(0.029)	(0.003)	(0.058)	(0.012)	(0.005)	(0.054)	(0.005)	(0.034)	(0.081)
Mean Y	0.453	0.085	0.079	0.058	0.004	0.115	0.020	0.004	0.045	0.005	0.040	0.466
Mean Y Pre Start Help	0.383	0.068	0.067	0.060	0.004	0.096	0.019	0.003	0.032	0.004	0.034	0.445
Number of Neighbors	3797	3797	3797	3797	3797	3797	3797	3797	3797	3797	3797	3797
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<i>Notes:</i> 1 nis table presents t 10 vears since residence pern	ne enect or nit. Each co	otart neip dumn repres	on rerugee: sents a diff	erent type	usn neigno of crime.	ors' likelli starting v	nood or crim vith anv (no:	e convictions (p n-traffic) crime	anel A) and num in the first colum	n and then r	s (paner b) If t estricting it to	ne mrst various
subcategories in the remainin	g columns.	Columns 2 a	nd 3 prese	int results	for propert	y crimes,	dividend inte	shoplifting and	other property ci	rimes. Colum	ns 4-11 present	results
for non-property crimes, divid	ied into crin	ies that are:	violent, se	xual, drug-	related, we	eapon-rela	tea, immigra	tion-related, "pu	ublic order/police	(sucn as ins	uting public au	chority,
evidence tampering, trespassi +raffic_ralated crimes For all	ng, violatioi resulte we d	n of public o. Setimata agu	rders and J	police regu	lations), fii for linear	nancıal, ar functione	id violations of the sumpir	ot miscellaneous	Danish laws. In 1 triangler maigh	the last colur ts controllin	nn, we show res	ults tor carbice
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listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes neighbors of non-Danish origin of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

		You	ng	Ma	ale	Pa	rent	Ma	arried
	All	Yes	No	Yes	No	Yes	No	Yes	No
Panel A: All	<u>crimes</u>								
Start Aid	$0.089^{***}$	$0.154^{***}$	0.040	$0.090^{**}$	0.056	0.042	$0.118^{***}$	0.007	$0.182^{***}$
	(0.026)	(0.035)	(0.038)	(0.044)	(0.041)	(0.038)	(0.039)	(0.039)	(0.038)
Mean Y	0.170	0.189	0.149	0.250	0.065	0.140	0.200	0.131	0.219
Panel B: Prog	perty crime	2s							
Start Aid	0.057***	0.061**	$0.052^{*}$	0.037	$0.075^{*}$	$0.064^{**}$	0.039	0.017	$0.087^{***}$
	(0.021)	(0.029)	(0.031)	(0.028)	(0.039)	(0.029)	(0.034)	(0.028)	(0.033)
Mean Y	0.084	0.092	0.074	0.111	0.047	0.070	0.098	0.061	0.112
Panel B: Non	n-property d	erimes							
Start Aid	0.058**	0.131***	0.008	$0.080^{*}$	-0.001	0.002	$0.093^{***}$	-0.016	$0.158^{***}$
	(0.025)	(0.040)	(0.034)	(0.043)	(0.018)	(0.035)	(0.036)	(0.030)	(0.041)
Mean Y	0.120	0.142	0.096	0.193	0.023	0.090	0.150	0.084	0.165
N Neighbors	3797	1976	1821	2157	1640	1947	1850	2140	1657

**Table A.4:** Effect of Start Help on non-Danish Neighbors' 10-Year Crime –Heterogeneity

*Notes:* This table presents the effect of Start Help on non-Danish neighbors' likelihood of crime convictions in the first ten years since being exposed to a refugee. Panel A presents results for any (non-traffic) crimes, panel B for property crimes, and panel C for non-property crimes. The first column presents our baseline results, while the remaining columns present results when we estimate our model in the sub-samples listed in the column headers (neighbors exposed before or after age 32, male and female neighbors, neighbors with or without children, married or unmarried neighbors). For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes non-Danish neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

<b>Table A.5:</b> Benefits and Costs of Start Help Excluding Crime Effe
-------------------------------------------------------------------------

	Amount
Panel A: Change in welfare transfers net of taxes	
Change in transfers (Appendix Table A.2)	12999
Marginal tax rate on low incomes	0.381
Average change in welfare transfers net of taxes	8040.089
Number of refugees	5292
Total change in welfare transfers net of taxes	42548153.549
Panel B: Change in tax revenues from labor income	
Change in labor income (Appendix Table A.2)	601
Marginal tax rate on low incomes	0.381
Average change in tax revenues	229.272
Number of refugees	5292
Total change in tax revenues from labour income	1213306.81

Notes: This table shows the details behind the calculations of MVPF components 1 and 2 in panel A of Table 5. The amounts displayed in the table are in 2021 US dollars. In each panel, the average change in welfare transfers net of taxes is obtained as the product of the change in transfers times 1 minus the marginal tax rate on low incomes. To allow for a comparison between effects obtained on different samples of refugees and non-Danish neighbors, we consider total amounts, rather than average amounts, obtained by multiplying the average amounts by the number of refugees in our sample. The 38% tax rate on low incomes in the bottom tax bracket is determined based on Table C.8 of Labanca and Pozzoli (2022), as the sum of regional tax rate (33.38%)and bottom tax rate (3.64%) net of EITC contributions (4.25%). For labor income, there is a labor market contribution of 8 percent on top of the above taxes, but at the same time, labor income enters all the other tax bases net of the labor market contribution. The effective tax rate is therefore given as  $(33.38 + 3.64 - 4.25) \times (1 - 0.08) + 8 = 38.148$ . The upper limit for the bottom tax bracket in 2011 is 389,900 Danish Krone (DKK), and the average income among refugees in our sample, 66,135 (2011) DKK, falls in this bracket.

	Costs to taxpavers	Costs to	victims
	cases to temperorb	Convicted crimes	Reported crimes
Panal A: Costs from refusees' arimas			•
Changes in success from refugees crimes	0.065	0.065	0.065
Uning in number of property crimes (fable 3) $W_{i}$ abts denote of more spins (Armondiz Table 4.7)	0.000	0.000	0.000
weighted cost of property crime (Appendix Table A.())	101.283	694.024	12001.390
Average change in costs from property crime	10.483	45.112	819.091
Number of refugees	5292	5292	5292
Total change in costs from refugees' crime	55478.103	238730.510	4334628.104
Panel B: Costs from non-Danish neighbors' property crimes			
Change in number of property crimes (Table 4)	0.168	0.168	0.168
Weighted cost of property crime (Appendix Table $\uparrow$ 7)	1023 810	894.457	17331 520
Average change in costs from property crime	172.002	150.260	2011 605
Number of non Denish neighbors	2707	2707	2511.055
Tetal alegnetic costs from more states	652080 041	5797	0/9/ 11055707 106
Total change in costs from property crime	055089.941	570570.740	11055707.100
Panel C: Costs from non-Danish neighbors' non-property cri	mes		
Change in number of non-property crimes (Table 4)	0.234	0.234	0.234
Weighted cost of non-property crime (Appendix Table A.7)	1420.176	6641.349	17867.017
Average change in costs from non-property crime	332.321	1554.076	4180.882
Number of non-Danish neighbors	3797	3797	3797
Total change in costs from non-property crime	1261823.507	5900825.444	15874808.530
Total change in costs from non-Danish neighbors' crime	101/013 //8	6471396 184	26020515 635
Total change in costs from non-Danish neighbors crime	1314313.440	0471530.104	20330313.033
Panel D: Costs from Danish neighbors' property crimes			
Change in number of property crimes (Table $4$ )	-0.004	-0.004	-0.004
Weighted cost of property crime (Appendix Table B.3)	1083.472	1046.538	21367.307
Average change in costs from property crime	-4.334	-4.186	-85.469
Number of Danish neighbors	9890	9890	9890
Total change in costs from property crime	-42862.140	-41401.041	-845290.671
Panel E: Costs from Danish neighbors' non-property crimes			
Change in number of non-property crimes (Table 4)	-0.075	-0.075	-0.075
Weighted cost of non-property crime (Appendix Table B.3)	1486.315	8009.921	22129.063
Average change in costs from non-property crime	-111.474	-600.744	-1659.680
Number of Danish neighbors	9890	9890	9890
Total change in costs from non-property crime	-1102474.431	-5941359.197	-16414232.525
Total change in costs from Danish neighbors' crime	-1145336.570	-5982760.238	-17259523.196

#### Table A.6: Costs of Start Help from Crime Effects

*Notes:* This table shows the details behind the calculations of MVPF components 4 to 9 in panel A of Table 5 and components 4 to 12 in Table B.2. The amounts displayed in the table are in 2021 US dollars. In each panel, the average change in costs of (property/non-property) crime is obtained as the product of the change in the number of crimes committed due to the reform (from Tables 3 and 4) and the weighted cost of crime. The weighted costs of crimes are obtained as shown in Appendix Table A.7 and Table B.3. To allow for a comparison between effects obtained on different samples of refugees, non-Danish and Danish neighbors, we consider total, rather than average, changes in costs. This is done by multiplying the average change in costs by the number of refugees or neighbors in our sample. For refugees, we consider effects on property crimes only, as the effects on non-property crime are insignificant. For neighbors, we consider both property and non-property crime effects, as both are significant for non-Danish neighbors. For neighbors, we sum the total change in costs across property and non-property crime to obtain total costs.

	Cost amount	Frequency	Costs weighted	Conviction share
		of crime	by frequency	of reported crimes
Panel A.1: Costs to Taxpayers from Ref	ugees' property o	erime	J 11J	.r
Burglary	290.604	0.00	0	-
Theft	161.283	1.00	161.283	-
Robbery	1,023.252	0.00	0	-
Total weighted cost			161.283	-
Panel A.2: Costs to Taxpayers from Nei	ghbors' property	crime		
Burglary	1,703.085	0.10	176.669	-
Theft	945.200	0.90	847.150	-
Robbery	$5,\!996.778$	0.00	0	-
Total weighted cost			1023.819	-
Panel A.3: Costs to Taxpayers from Nei	ghbors non-prope	erty crime		
Economic Crime	699.130	0.05	33.179	-
Drugs related crime	1,864.257	0.16	301.757	-
Sexual Offenses	2,777.923	0.004	11.771	-
Violence	4,009.891	0.07	265.061	-
Other criminal offenses	2,596.807	0.04	103.432	-
Road traffic legislation	987.514	0.58	575.771	-
Violations of other regulation	$1,\!325.760$	0.10	129.205	-
Total weighted cost			1420.176	-
Panel B.1: Costs to Victims from Refug	ees' property cris	me		
Burglary	2,626.198	0.00	0	0.022
Theft	694.024	1.00	694.024	0.055
Robbery	15,008.868	0.00	0	0.212
Total weighted cost of convicted crime			694.024	
Weighted average crime conviction share				0.055
Total weighted cost of reported crime				12601.396
Panel B.2: Costs to Victims from Neigh	bors' property cr	rime		
Burglary	$2,\!626.198$	0.10	272.427	0.022
Theft	694.024	0.90	622.030	0.055
Robbery	15,008.868	0.00	0	0.212
Total weighted cost of convicted crime			894.457	
Weighted average crime conviction share				0.052
Total weighted cost of reported crime				17331.520
Panel B.3: Costs to Victims from Neigh	bors non-propert	y crime		
Fraud/forgery	0.000	0.17	0.000	0.020
Drugs related crimes	0.000	0.58	0.000	0.281
Sexual assault	$163,\!222.025$	0.02	2473.061	0.002
Assault	$17,\!635.065$	0.24	4168.288	0.068
Total weighted cost of convicted crime			6641.349	
Weighted average crime conviction share				0.372
Total weighted cost of reported crime				17867.017

#### Table A.7: Weighted Cost of Crime Estimates

*Notes:* This table details the calculations behind the weighted cost per conviction in Table A.6. Panel A shows taxpayer costs from prosecution data provided by the Danish State Prosecutor (DSP), adjusted from 2012 DKK to 2021 USD using CPI (1.073) and exchange rates (6.289). Panel B presents victim costs from Deshpande and Mueller-Smith (2022) (Table B.21), adjusted for US CPI (1.181). Costs are aggregated into property and non-property crime categories, weighted by crime frequencies among refugees or neighbors in the treatment group (granted residency post-July 1, 2002). The 'Total weighted cost of reported crime' is derived by dividing the 'Total weighted cost of convicted crime' by the conviction share of reported crimes, weighted by crime type frequencies. In accordance with Statistics Denmark's confidentiality rules, frequency counts based on fewer than 5 observations are not reported. For refugees, only property crime costs are included due to insignificant effects on non-property crime; for neighbors, both crime categories are considered.

Table A.8:	Cost-Benefit	Analysis	of Start Hel	lp with Reduced	Migration
	0 0 0 0 - 0 - 0 - 0 - 0 - 0 - 0	/			

	Amount	Notes
Panel A: MVPF components		
1. Change in welfare transfers net of taxes	42548153.549	See Appendix Table A.5
2. Changes in tax revenues from labor income	1213306.810	See Appendix Table A.5
3. Total savings to taxpayers	43761460.359	1+2
4. Enforcement and prosecution costs from refugees	55478.103	See Appendix Table A.6
5. Enforcement and prosecution costs from neighbors	1914913.448	See Appendix Table A.6
6. Costs to victims from convicted crimes of refugees	238730.510	See Appendix Table A.6
7. Costs to victims from convicted crimes of non-Danish neighbors	6471396.184	See Appendix Table A.6
8. Costs to victims from reported crimes of refugees	4334628.104	See Appendix Table A.6
9. Costs to victims from reported crimes of non-Danish neighbors	26930515.635	See Appendix Table A.6
Panel B: Effects of reduced migration on government spending and reve	enues	
10. Estimated overall reduction in migration flows over 10 years	50000	5000 per year over 10 years
11. Estimated reduction in number of refugees	2800	See table's notes for details
12. Estimated reduction in number of immigrants	47200	See table's notes for details
Government Spending		
13. Share of refugees who receive some welfare over 10 years	0.96	See table's notes for details
14. Share of immigrants who receive some welfare over 10 years	0.93	See table's notes for details
15. Average welfare transfers per refugee net of taxes over 10 years	123703.2	See table's notes for details
16. Average welfare transfers per immigrant net of taxes over 10 years	109613.4055	See table's note for details.
17. Estimated savings on welfare transfers from reduced migration	5144104250.306	$(15 \times 11 \times 13) + (16 \times 12 \times 14)$
Tax revenues from labor income	0.005	
18. Share of refugees who receive some labor income over 10 years	0.005	See table's notes for details
19. Share of miningrants who receive some labor income over 10 years	0.704	See table's notes for details
20. Average tax revenues per relugee over 10 years	49211.430	See table's notes for details
21. Average tax revenues per immigrant over 10 years	04492.92207	See table s notes for details $(20 \times 11 \times 12) + (21 \times 12 \times 10)$
22. Reduction in tax revenues due to reduced migration	2234054102.778	$(20 \times 11 \times 18) + (21 \times 12 \times 19)$
Panel C: MVPF including costs of convicted crimes to victims and effe	ects of reduced mig	ration
Base MVPF (ignore effects on crime)	0.01441	1  over  (3+17-22)
MVPF adding refugees' crime	0.01449	(1+6) over $(3-4+17-22)$
MVPF adding also neighbors' crime	0.01669	(1+6+7) over $(3-4-5+17-22)$
Panel D: MVPF including costs of reported crimes to victims and effect	ts of reduced migr	ation
Base MVPF (ignore effects on crime)	0.01441	1  over  (3+17-22)
MVPF adding refugees' crime	0.01588	(1+8) over $(3-4+17-22)$
MVPF adding also neighbors' crime	0.02501	(1+8+9) over $(3-4-5+17-22)$

*Notes:* This table presents the details of the marginal value of public funds (MVPF) calculation, inclusive of costs and benefits from reduced migration. Panel A details MVPF components, excluding the effects of reduced migration, which aligns with Table 5. Panels B describe additional components related to reduced migration. Panel C explains how to combine components from panels A and B to derive the MVPF. Amounts in panels A and B are in 2021 US dollars. In panel B, we estimate the proportion of refugees and immigrants among the total reduction in migration flows, assuming, based on Statistics Denmark data on migration flows by visa type (years 2002-2011), that 5.6% of the total inflow consists of refugees. We estimate average transfers received by refugees and immigrants, average labor income earned by refugees and immigrants, as well as the percentages of refugees and immigrants receiving welfare transfers and labor income based on refugees in our sample who obtained residency after July 1, 2022, and their non-Danish neighbors. To calculate average welfare transfers per refugee/immigrant net of taxes, we subtract taxes from welfare transfers assuming a tax rate of 38.1% (see footnote in Appendix Table A.5 for details on this tax rate). Similarly, we estimate tax revenues assuming that average labor income per refugee/immigrant is taxed at a rate of 38.1%.

	Refugee			
	All	Convicted	Not Convicted	
Panel A: Likelihood of Any Crime				
Start Aid	$0.089^{***}$	$0.078^{**}$	0.011	
	(0.026)	(0.037)	(0.046)	
Mean Y	0.170	0.031	0.139	
Mean Y Pre Start Help	0.157	0.019	0.138	
Observations	3797	3797	3797	
Panel B: Likelihood of Property Crime				
Start Aid	$0.057^{***}$	$0.033^{*}$	0.024	
	(0.021)	(0.017)	(0.027)	
Mean Y	0.084	0.015	0.069	
Mean Y Pre Start Help	0.075	0.009	0.066	
Observations	3797	3797	3797	
Panel C: Likelihood of Non-Property Crime				
Start Aid	$0.058^{**}$	$0.064^{**}$	-0.006	
	(0.025)	(0.030)	(0.035)	
Mean Y	0.120	0.023	0.096	
Mean Y Pre Start Help	0.112	0.014	0.098	
Observations	3797	3797	3797	

## Table A.9: Effect of Start Help on Joint Likelihood of Crime Convictions for Refugees and Their Neighbors'

This table presents the effect of Start Help on the likelihood that refugees and their non-Danish neighbors are convicted of any, property and non-property crimes, in panel A to C respectively. In column 1 the outcomes is the likelihood the that neighbor is convicted of (any, property, non-property) crimes. In column 2 the outcome is the likelihood that both the neighbor is convicted of (any, property, non-property) crimes and the refugee the neighbor was exposed to is convicted of property crimes. In column 3 the outcome is the likelihood that the neighbor is convicted of property crimes. In column 3 the outcome is the likelihood that the neighbor is convicted of property crimes. In column 3 the outcome is the likelihood that the neighbor is convicted of (any, property) crimes but the refugee the neighbor was exposed to is not convicted of (any, property, non-property) crimes but the refugee the neighbor was exposed to is not convicted of property crimes. For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

	A	All	Pro	perty	Non-P	roperty
	Any	Number	Any	Number	Any	Number
Start Aid	-0.031	-0.150	0.002	-0.002	-0.025	-0.164
	(0.048)	(0.254)	(0.037)	(0.151)	(0.042)	(0.165)
Mean Y	0.246	0.977	0.157	0.498	0.188	0.479
Mean Y Pre Start Help	0.234	0.926	0.151	0.483	0.171	0.443
Observations	2473	2473	2473	2473	2473	2473

Table A.10: Effect of Start Help on Danish Neighbors' Likelihood of 10-Year Crime –Low-Earning Danish Neighbors

Notes: This table presents the effect of Start Help on low-earning Danish neighbors' likelihood of crime convictions in the first ten years since being exposed to a refugee. The columns indicate the outcome variables such as the likelihood of being convicted and number of convictions for any (non-traffic) crimes (columns 1 and 2), property crimes (columns 3 and 4) and non-property crimes (columns 5 and 6). For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. Sample: The sample includes low-earning Danish neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. Low-earning is defined as being in the bottom one fourth of the earnings distribution in the two years prior to refugee arrival. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

		<				Duct	and the			Mos D.	the second se	
		A	П			LIO	Jeruy			INUI-FI	operty	
	An	y	Num	ber	Aı	ıy	Nun	ıber	A	ny	Nun	lber
Panel A: Municipality A	bove or Be	low Medic	u									
Start Aid	$0.083^{***}$	0.051	$0.417^{***}$	$0.222^{*}$	$0.066^{**}$	0.018	$0.187^{***}$	0.071	$0.055^{*}$	0.015	0.187	0.141
	(0.032)	(0.045)	(0.157)	(0.129)	(0.027)	(0.032)	(0.063)	(0.085)	(0.031)	(0.038)	(0.139)	(0.097)
Below Median	Yes	No	Yes	No	Yes	No	Yes	No	Yes	$N_0$	Yes	No
Mean Y Pre Start Help	0.161	0.151	0.391	0.374	0.078	0.071	0.139	0.129	0.109	0.116	0.252	0.245
Mean Share Convicted	0.060	0.082	0.060	0.082	0.060	0.082	0.060	0.082	0.060	0.082	0.060	0.082
Observations	2172	1625	2172	1625	2172	1625	2172	1625	2172	1625	2172	1625
Panel B: Municipality A	bove or Be	10  75 Pe	rcentile									
Start Aid	$0.078^{***}$	0.038	$0.406^{***}$	0.053	$0.073^{***}$	-0.043	$0.198^{***}$	-0.068	0.045	0.029	0.175	0.111
	(0.028)	(0.055)	(0.136)	(0.140)	(0.023)	(0.047)	(0.057)	(0.083)	(0.028)	(0.045)	(0.118)	(0.116)
Below Median	Yes	No	Yes	No	Yes	No	Yes	No	Yes	No	Yes	No
Mean Y Pre Start Help	0.159	0.148	0.384	0.381	0.073	0.081	0.133	0.140	0.114	0.107	0.251	0.241
Mean Share Convicted	0.063	0.090	0.063	0.090	0.063	0.090	0.063	0.090	0.063	0.090	0.063	0.090
Observations	2911	886	2911	886	2911	886	2911	886	2911	886	2911	886
<i>Notes:</i> This table presents 1 rates. The columns indicat	the heteroge e the outcor	neous effec ne variable	ts of Start H es such as th	elp on refu e likelihoo	gees' non-D d of being c	anish neigh convicted a	nbors' crime nd number	conviction of convicti	s by their 1 ons for an	municipalit y (non-traf	ies' crime o fic) crimes	conviction (columns
1–4), property crimes (coluwith below the median $(75^t)$	umns 5–8) a <sup>:h</sup> percentile	nd non-pro ) convictio	operty crime n rates. Eve	s (column n columns	s 9–12). Oc s in panel A	ld columns (B) contai	in panel A n results fo	(B) conta : neighbors	in results i in munici	for neighbe palities wit	ors in mun ch above th	icipalities ie median
$(75^{th}$ percentile) conviction	rates. For	all results,	we estimate	equation	(1), control	ling for lin	lear function	is of the ru	unning vari	iable, using	g triangula	r weights,
controlling for the demogra	aphics listed	in section	2, and clus	tering the	errors at tl	ne building	level. Sam	<i>uple:</i> The :	sample inc	ludes neig	hbors of no	on-Danish
received residency, and were	e not from t	s) who rec he Balkans	erveu a restu or Afghanis	ence perm tan. We e	ы то шоны xclude neigł	s peiore to ibors if mu	to monuns ltiple refuge	atter Juty e families 1	zuuz, were noved into	their build	o anu oo v ling. and v	vnen tney e exclude
neighbors younger than 16	or older tha	n 55.	0		0		0				0	

 Table A.11: Effect of Start Help on non-Danish Neighbors' 10-Year Crime –

	А	.11	Property		Non-Property	
	Any	Number	Any	Number	Any	Number
Panel A: All Convictions						
Start Aid	$0.089^{***}$	$0.423^{***}$	$0.057^{***}$	$0.168^{***}$	$0.058^{**}$	$0.234^{**}$
	(0.026)	(0.121)	(0.021)	(0.053)	(0.025)	(0.107)
Mean Y	0.170	0.453	0.084	0.164	0.120	0.289
Mean Y Pre Start Help	0.157	0.383	0.075	0.134	0.112	0.249
Panel B: Convictions without Refugees						
Start Aid	0.095***	$0.415^{***}$	$0.059^{***}$	$0.164^{***}$	$0.063^{**}$	$0.238^{**}$
	(0.026)	(0.120)	(0.021)	(0.054)	(0.025)	(0.107)
Mean Y	0.163	0.436	0.080	0.160	0.114	0.276
Mean Y Pre Start Help	0.156	0.379	0.077	0.144	0.110	0.235
Number of Neighbors	3797	3797	3797	3797	3797	3797

**Table A.12:** Effect of Start Help on non-Danish Neighbors' 10-Year Crime –Excluding Crimes Committed with Refugees

*Notes:* This table presents the effect of Start Help on non-Danish neighbors' crime convictions in the first ten years since being exposed to a refugee. Panel A presents our baseline results, while panel B excludes all crimes for which the neighbor was convicted together with the refugee. The columns indicate the outcome variables such as the likelihood of being convicted and number of convictions for any (non-traffic) crimes (columns 1 and 2), property crimes (columns 3 and 4) and non-property crimes (columns 5 and 6). For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

	$\mathbf{V}_{m} = 0 / 1$	V. 1	V. 1 4	V., 1 10				
	Yrs -2/-1	Yr 1	Yrs 1-4	Yrs 1-10				
Panel A: Transfer inc.	(1000s US)	SD)						
Start Aid	-0.359	-2.009*	-4.351	-4.904				
	(2.024)	(1.118)	(4.830)	(13.764)				
Mean Y	32.586	18.246	71.813	175.117				
Panel B: Labor inc. (1000s USD)								
Start Aid	-2.187	-1.409	-2.689	-10.199				
	(3.524)	(1.241)	(4.766)	(14.571)				
Mean Y	19.841	13.038	58.980	169.259				
Panel C: Years with L	abor inc > 0							
Start Aid	-0.115	-0.018	-0.061	-0.252				
	(0.089)	(0.037)	(0.118)	(0.290)				
Mean Y	0.827	0.458	1.899	4.665				
Panel C: Years Out of	Lab Force							
Start Aid	-0.005	-0.006	-0.009	0.087				
	(0.026)	(0.010)	(0.045)	(0.169)				
Mean Y	0.066	0.057	0.291	1.166				
Number of Neighbors	3797	3797	3797	3797				

 Table A.13: Effect of Start Help on Non-Danish Neighbors' Transfers and Work

*Notes:* This table presents the effect of Start Help on refugees' non-Danish neighbors' transfer income and work in the two years prior, the first year, the first four years, and the first ten years (in columns 1 to 4 respectively) since refugee arrival. Panel A presents results for total transfer income, panel B presents results for labor income, panel C presents results for the number of years working, defined as having positive labor income, and panel D presents results for the number of years being out of the labor force. For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes neighbors of non-Danish origin of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

		Municipality						
	Any	Residence	Non-Residence					
Panel A: Likelihood of C	Committing	a Crime						
Start Aid	0.089***	$0.084^{**}$	$0.022^{*}$					
	(0.026)	(0.026)	(0.013)					
Mean Y	0.172	0.161	0.041					
Mean Y Pre Start Help	0.157	0.147	0.036					
Panel B: Number of Crimes								
Start Aid	0.423***	$0.394^{***}$	0.025					
	(0.121)	(0.111)	(0.025)					
Mean Y	0.453	0.389	0.065					
Mean Y Pre Start Help	0.383	0.331	0.053					
Number of Neighbors	3797	3797	3797					

# **Table A.14:** Effect of Start Help on non-Danish Neighbors' 10-Year Crime –<br/>By Crime Location

*Notes:* This table presents the effect of Start Help on refugees' non-Danish neighbors' likelihood of any crime convictions (panel A) and number of crimes (panel B) in the first 10 years since residence permit. The first column presents results for all crimes independent of their location, the second column presents crimes committed in the municipality where the neighbor resides, and the third column presents crimes committed in another municipality. For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes neighbors of non-Danish origin of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

	Anti-Immi	grant Vote	Racist P	olice Index
	Low	High	Low	High
Panel A: Likelihood of Committing	a Crime			
Start Aid	0.083***	$0.106^{**}$	0.061	$0.128^{***}$
	(0.032)	(0.046)	(0.038)	(0.045)
Mean Y	0.178	0.159	0.181	0.157
Panel B: Number of Crimes				
Start Aid	$0.461^{***}$	$0.270^{*}$	$0.402^{**}$	$0.408^{**}$
	(0.152)	(0.154)	(0.168)	(0.179)
Mean Y	0.499	0.389	0.466	0.438
Mean Anti-Immigrant Vote Share	0.101	0.132	0.117	0.111
Mean Racist Police Index	1.190	1.113	0.994	1.348
Number of Neighbors	2243	1554	1933	1864

**Table A.15:** Effect of Start Help on non-Danish Neighbors' 10-Year Crime –<br/>By Municipality Sentiment

*Notes:* This table presents the effect of Start Help on refugees' non-Danish neighbors' likelihood of crime convictions (panel A) and number of crimes (panel B) in the first 10 years since residence permit. The first two columns contain results when we stratify the sample by municipality with below or above median anti-immigrant vote share. In the last two columns we stratify by municipalities more or less likely to over-charge immigrants relative to Danes. For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes neighbors of non-Danish origin of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

	All		Property		Non-Property	
	Any	Number	Any	Number	Any	Number
Panel A: Convictions						
Start Aid	$0.089^{***}$	$0.423^{***}$	$0.057^{***}$	$0.168^{***}$	$0.058^{**}$	$0.234^{**}$
	(0.026)	(0.121)	(0.021)	(0.053)	(0.025)	(0.107)
Mean Y	0.170	0.453	0.084	0.164	0.120	0.289
Mean Y Pre Start Help	0.157	0.383	0.075	0.134	0.112	0.249
Panel B: Charges						
Start Aid	$0.133^{***}$	0.096***	$0.097^{***}$	1.042	$0.660^{*}$	0.473
	(0.029)	(0.026)	(0.028)	(0.655)	(0.357)	(0.372)
Mean Y	0.217	0.125	0.152	1.253	0.585	0.666
Mean Y Pre Start Help	0.197	0.111	0.138	1.014	0.424	0.589
Number of Neighbors	3797	3797	3797	3797	3797	3797

 Table A.16: Effect of Start Help on non-Danish Neighbors' 10-Year Crime – Crime Charges

*Notes:* This table presents the effect of Start Help on non-Danish neighbors' crime in the first ten years since being exposed to a refugee. Panel A presents our baseline results on convictions, while panel B presents results for crime charges. The columns indicate the outcome variables such as the likelihood of being convicted and number of convictions for any (non-traffic) crimes (columns 1 and 2), property crimes (columns 3 and 4) and non-property crimes (columns 5 and 6). For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. *Sample:* The sample includes non-Danish neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.

	All		Property		Non-Property				
	Any	Number	Any	Number	Any	Number			
Panel A: All Neighbors									
Start Aid	0.018	0.054	0.002	-0.027	0.007	0.068			
	(0.020)	(0.072)	(0.014)	(0.034)	(0.018)	(0.055)			
Mean Y	0.141	0.335	0.068	0.133	0.101	0.202			
Mean Y Pre Start Help	0.133	0.313	0.065	0.129	0.096	0.184			
Number of Neighbors	13687	13687	13687	13687	13687	13687			
Panel B: Non-Danish Neighbors									
Start Aid	$0.102^{*}$ *	$0.601^{**}$	$0.072^{**}$	$0.119^{*}$	$0.073^{*}$	$0.444^{***}$			
	(0.042)	(0.234)	(0.029)	(0.061)	(0.039)	(0.170)			
Mean Y	0.157	0.369	0.072	0.119	0.114	0.251			
Mean Y Pre Start Help	0.139	0.296	0.064	0.097	0.108	0.199			
Number of Neighbors	3797	3797	3797	3797	3797	3797			
Panel C: Danish Neighbors									
Start Aid	-0.000	-0.065	-0.016	-0.052	-0.008	-0.026			
	(0.022)	(0.072)	(0.015)	(0.039)	(0.019)	(0.053)			
Mean Y	0.135	0.323	0.067	0.137	0.097	0.185			
Mean Y Pre Start Help	0.130	0.319	0.066	0.140	0.091	0.178			
Number of Neighbors	9890	9890	9890	9890	9890	9890			

 Table A.17: Effect of Start Help on Neighbors' 10-Year Crime Convictions - Sensitivity to weighting by the inverse of building size

This table re-estimate the specifications of Table 4 weighting each observations by the inverse of building size. Piratically, this is done by divining the triangular weight associated with each observation by the number of neighbors of each type living in the building in a given year. The table is otherwise identical to Table 4. Sample: The sample includes neighbors of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.
	Keep Buildings with up to X Refugee Families							
	1	2	3	4	5	6		
Panel A: Likelihood of Committing a Crime								
Any crimes	0.089***	0.074***	$0.073^{***}$	$0.077^{***}$	$0.076^{***}$	$0.077^{***}$		
	(0.027)	(0.027)	(0.027)	(0.028)	(0.027)	(0.028)		
Property crimes	$0.057^{***}$	$0.051^{**}$	$0.052^{**}$	$0.055^{***}$	$0.054^{***}$	$0.055^{***}$		
	(0.021)	(0.020)	(0.020)	(0.020)	(0.020)	(0.020)		
Non-property crimes	$0.058^{**}$	0.042	0.038	0.040	0.040	0.040		
	(0.027)	(0.026)	(0.025)	(0.026)	(0.026)	(0.026)		
Panel B: Number of Crimes								
Any crimes	0.424***	$0.370^{***}$	$0.355^{***}$	$0.357^{***}$	$0.358^{***}$	$0.361^{***}$		
	(0.128)	(0.126)	(0.128)	(0.128)	(0.128)	(0.128)		
Property crimes	$0.168^{***}$	$0.140^{**}$	$0.143^{**}$	$0.142^{**}$	$0.143^{**}$	$0.144^{**}$		
	(0.062)	(0.064)	(0.064)	(0.064)	(0.065)	(0.065)		
Non-property crimes	$0.234^{**}$	$0.218^{**}$	$0.203^{**}$	$0.212^{**}$	$0.214^{**}$	$0.214^{**}$		
	(0.103)	(0.099)	(0.100)	(0.101)	(0.100)	(0.100)		
Number of Neighbors	3797	4097	4185	4235	4254	4258		

 Table A.18: Effect of Start Help on non-Danish Neighbors' 10-Year Crime –

 Sensitivity to Including Buildings with More than 1 Refugee Families

*Notes:* This table presents the effect of Start Help on non-Danish neighbors' crime in the first ten years since being exposed to a refugee. Panel A presents our baseline results on likelihood of convictions, while panel B presents results for number of convictions. Each row contains results from a separate outcome: convictions for any (non-traffic) crimes, property crimes and non-property crimes. Each column presents results when we keep buildings with 1 (our baseline) to 6 refugee families in our sample. For all results, we estimate equation (1), controlling for linear functions of the running variable, using triangular weights, controlling for the demographics listed in section 2, and clustering the errors at the building level. If there are multiple refugees, both the date of residency (our running variable) and the refugee-level controls are averages of the same variables of refugees in the building. *Sample:* The sample includes non-Danish neighbors of the refugees (and their spouses) who received a residency permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if more than 1 to 6 refugee families moved into their building (as indicated in the columns), and we exclude neighbors younger than 16 or older than 55.

## A Data Appendix

The confidential register data used in this paper were obtained from Statistics Denmark, the national Danish statistical agency.<sup>1</sup> We used the following registers: IND (income), BEF (demographics),<sup>2</sup> KRSI (criminal citations), KRAF (judicial decisions), and OPGH (visas). Our data period for all these registers is 1997-2019. In addition to the register data, we used information on Danish election results from "Den Danske Valgdatabase", which is publicly accessible through Denmark Statistics. We also used Denmark Statistics series on CPI (PRIS8) and exchange rates (DNVALD).

We start by using the OPGH (visas) register to identify all immigrants who obtained a visa in our period. Since an individual gets an entry in the OPHG register every time they renew their visa, we keep only each person's first observation.<sup>3</sup> We then use the visa type variable (*kategori*) to restrict our sample to refugees or those who arrived through a family reunification.

Next, we need to identify couples in our data for two purposes. First, we need to identify immigrants who had a family reunification visa to a refugee, who we also consider as part of our refugee sample. Second, we need to link couples together because both spouses' immigration dates determine whether they were affected by Start Help. To identify each individual's first spouse, we use the BEF data to identify the first observed non-missing spouse ID (*aegte\_id*). We then link two individuals in our sample (refugees or immigrants with a family reunification) as spouses if their registered marriage date is no more than one year after their residency date.<sup>4</sup> We then restrict our sample to either single immigrants who arrived as refugees, or married couples in which either both were refugees or one was a refugee and the other was family-reunified.<sup>5</sup>

Once we have a pool of refugees, we restrict the sample to those who were granted residency within an interval of 16 months around the Start Help cutoff date, July  $1^{st}$ , 2002. We use the BEF register to extract information on each individual's date of residency permit, which we define as the first non-missing date reported by any of the three immigration variables:

<sup>&</sup>lt;sup>1</sup>For more information on how to access the Danish register data, visit the Danish statistical agencies website: https://www.dst.dk/en/TilSalg/Forskningsservice.

<sup>&</sup>lt;sup>2</sup>Because annual BEF demographic information is recorded on January 1st, we treat an individual's information in the BEF (location, age, marriage, etc) as applying to the previous calendar year. This is important for refugees, because they would otherwise have missing values in the year they are granted residence.

 $<sup>^3\</sup>mathrm{In}$  our sample, 81% of immigrants have only one observation, 14% had two, and the remaining 5% had 3 observations or more.

<sup>&</sup>lt;sup>4</sup>If two individuals married 2 or more years after arrival, we consider them as two single refugees.

<sup>&</sup>lt;sup>5</sup>We thus drop refugees married to either Danish nationals or immigrants with other visa types. We also drop refugees if the spouse with the family reunification visa had residency before the refugee, which is only a few observations.

#### $van_vtil$ , foerste\_indvandring, seneste\_indvandring.<sup>6</sup>

Since under Start Help a couple received lower transfers if at least one person arrived after July  $1^{st}$  2002, we create a "joint" residency date for couples arriving together. This joint residency variable is equal to the latest date of residence permit date of the two if either both spouses arrived before July  $1^{st}$ , 2002, or if one arrived before and the other after. It is equal to the earliest date of residency of the two if both spouses arrived after that date. If two spouses arrive more than 24 months apart, we consider them as separate and thus use each individual's own permit date (and not the joint date) as the date of residency. We do so because, for instance, if the first spouse arrives in June 2002 and the second spouse arrives after June 2004, the first spouse was not affected by Start Help—hence received high transfers—for at least 2 years before entering the lower transfer regime. For the purpose of our study, we consider these individuals as untreated. Once we have a residency date for single refugees and refugee families, we restrict the sample to individuals with a residency date within an interval of 16 months around July  $1^{st}$  2002.

For the reasons explained in Section 3, we drop refugees from Afghanistan and the Balkans using information about country of origin  $(opr\_land)$  from BEF.<sup>7</sup> Finally, we restrict the sample to adults, defined as refugees who received residency permit while aged 18 to 55. Our final sample of refugees consists of 5,292 individuals.

With the refugee sample in hand, we then proceed to identify their neighbors. We start by identifying the first year and address (*opgikom*) where a refugee appears. For couples arriving within 24 months of each other, we take the first address of the spouse who immigrated first. This address refers to an entrance to a housing unit, so even though we refer to them as buildings in the text, one large apartment building may have several *opgikom* codes. We drop any building that has more than 300 residents on average between 1999 and 2001. This is done to avoid labeling as neighbors individuals who happen to be in non-standard residential buildings devoted to public services, such as prisons, boarding schools, or long-term care hospitals.

For each building and year combination, we count the number of unique refugee families who resided in the building. In the baseline analysis we restrict the analysis to buildings with at most one refugee family.<sup>8</sup> Thus we identify all individuals who lived in that building

 $<sup>^{6}</sup>van_{vtil}$  is available until 2003, and the other two variables are available after 2003. While *foer-ste\_indvandring* is in principle the date of an immigrant's first residency in Denmark, its value is often missing. In the case that the value is missing, we use the value of *seneste\_indvandring*, the immigrant's latest date of residency.

<sup>&</sup>lt;sup>7</sup>The excluded countries are Afghanistan, Albania, Serbia and Montenegro, Yugoslavia, Bosnia and Herzegovina, North Macedonia, Serbia, The Federal Republic of Yugoslavia, Montenegro, and Kosovo.

 $<sup>^{8}</sup>$ In a robustness check, we relax this restriction considering buildings with up to refugee families (see Section 7 for details.

the year before the refugee (family) arrived. We define these individuals as neighbors for our analysis. For the small share of neighbors who were exposed to more than one refugee, we only keep information about the first refugee in our sample they were exposed to.<sup>9</sup> We exclude from the neighbors sample all individuals who ever shared a family id with one of the refugees in our sample or who has an immigration date 16 months before to 16 months after July 2002, as they could be potentially affected by Start Help directly. Finally, we restrict the neighbors sample to adults, defined as those who were exposed to a refugee while they were aged 16 to 55. Our final neighbors sample consists of 13,687 individuals, 3,797 of which are Non-Danes – that is either immigrants themselves or children of immigrants.

Finally, we match refugees and neighbors in our sample to data from the IND and KRAF registers to measure our main outcomes of interest. For income, we collect data on labor income ( $loenm_13$ ), transfer income ( $off_overforsel_13 + skatfriyd$ ), and taxes paid ( $skat-mvialt_13$ ) from IND. We call an individual out of the labor force if they have positive amount of public pension ( $folkefortid_13$ ). If someone has positive labor earnings and no public pension, we consider them employed.

In our baseline analysis, we measure crime based on crime convictions. We use the the KRAF variable  $afg_{ger7}$  to classify crime types, and the KRAF variable  $afg_{afgtyp3}$  to flag convictions. Values of  $afq_afqtyp3$  between 100 and 300 correspond to convictions with punishments that involve a fine, probation, and/or prison. We categorize crimes based on the Danish seven digit code for law violations  $afg_{-}ger \gamma$ . For our main analysis, we generally follow Danish two digit classifications (sexual crime, violent crime, property crime, etc). We do, however, marginally adjust some fine crime categories. For example, we classify theft of drugs as a drug crime, even though in the Danish classification it is a property crime. When we turn to our MVPF calculations, we reclassify crimes, mainly because our data on the relative cost of criminal activity are categorized differently than the two digit Danish codes. It was straightforward, but, sometimes required judgment. Worth mentioning, we classify "assault" in our MVPF calculations as all violent crimes except for manslaughter, and "fraud and forgery" as all economic crime. In a robustness check, we also consider crime charges as an alternative measure of crime. These are obtained based on the variable  $sig_{ger7}$  reported in the KRSI register. In the analysis of potential mechanisms, we consider two people to have been involved in the same crime if their person IDs are are both linked to the same *afg\_journr*, an ID for each case complex.

<sup>&</sup>lt;sup>9</sup>It is possible, but unusual, that a neighbor may move from a building in which a single refugee family is placed to another building where a different refugee family is subsequently placed.

# **B** Results on Danish Neighbors

## Figures





A: Number of Danish Neighbors By Month of Refugee Permit

B: Effect of Start Help on Number of Danish Neighbors Per Day



*Notes:* This figure shows whether there is extra density of refugees' Danish neighbors around the Start Help reform. The figure is otherwise identical to Figure 2 to which refer for further details.



#### Figure B.2: Effect of Start Help on Danish Neighbors' Likelihood of 10-Year Crime

Notes: These figures present the effect of Start Help on refugees' Danish neighbors' likelihood of crime convictions in the first ten years since the refugee's arrival in the building. The top figure presents results for the likelihood of being convicted of any (non-traffic) crimes, while the bottom two figures present results for property crimes (left) and non-property crimes (right). We create these figures to mimic our estimation strategy. We first create residualized outcome variables – by regressing our outcome variables on the controls listed in section 2 and then adding back the control mean. We then estimate equation (1) without the control variables, hence just controlling for linear functions of the running variable, using triangular weights, and clustering the errors at the building level. We then predict crime according to the number of days from date of residence permit relative to July  $1^{st}$  2002, and then plot the predicted outcomes along with its 95% confidence interval. The jump at the threshold represents the estimated treatment effect of Start Help. The black circles show average residualized crime convictions in two months bins, to present the underlying data. Sample: The sample includes neighbors of Danish origin of the refugees (and their spouses) who received a residence permit 16 months before to 16 months after July 2002, were between 18 and 55 when they received residency, and were not from the Balkans or Afghanistan. We exclude neighbors if multiple refugee families moved into their building, and we exclude neighbors younger than 16 or older than 55.





*Notes:* These figures re-estimates the specifications of Figure A.10 on the sample of Danish neighbors. We refer to the footnote of Figure A.10 for further details.





Notes: These figures re-estimates the specifications of Figure A.11 on the sample of Danish neighbors. We refer to Figure A.11 for further details.

### Tables

Panel A: Own Demographics								
	Age			Number				
	Exposed	Female	Married	Of Kids				
Start Aid	-0.270	0.032	0.016	-0.001				
	(0.992)	(0.044)	(0.022)	(0.076)				
Mean	32.238	0.420	0.124	0.335				
Panel B: Refugee and Building Characteristics								
Refugee Ref		Refugee	Refugee	Number	From	Building		
	Age	Female	Married	Kids	Asia	Size		
Start Aid	-2.972*	0.072	0.058	-0.078	0.266***	-0.320		
	(1.684)	(0.104)	(0.085)	(0.117)	(0.097)	(12.743)		
Mean	30.726	0.346	0.696	0.417	0.646	46.306		
Panel C: Own Income	Pre-Exposur	re						
	Transfers	Earnings	Earn > 0	OLF				
Start Aid	-1.612	4.476	0.063	-0.064				
	(2.428)	(4.709)	(0.078)	(0.049)				
Mean	22.989	45.691	1.478	0.189				
Panel D: Own Crime P	Pre-Exposure	2						
	А	11	Prop	Property		Other		
	Any	Number	Any	Number	Any	Number		
Start Aid	-0.017	-0.035	-0.020	-0.028	-0.003	-0.008		
	(0.036)	(0.073)	(0.029)	(0.048)	(0.022)	(0.027)		
Mean	0.079	0.130	0.054	0.080	0.039	0.050		
Panel E: Predicted Own Crime								
	All		Prop	perty	Ot	Other		
	Any	Number	Any	Number	Any	Number		
Start Aid	-0.018	-0.082	-0.010	-0.038	-0.015	-0.044		
	(0.014)	(0.075)	(0.010)	(0.041)	(0.012)	(0.035)		
Mean	0.147	0.447	0.080	0.206	0.110	0.240		
Obs.	9890	9890	9890	9890	9890	9890		

 Table B.1: Balancing Tests of Danish Neighbors

*Notes:* This table presents balance tests for Danish neighbors by showing the effect of Start Help on neighbors' own demographic characteristics (panel A), the characteristics of the refugees they are exposed to and of the building they live in (panel B), their income and earnings and labor force participation (panel C) and their crime convictions in the two years prior to being exposed to the refugee (panel D). In panel E we use all refugees' and neighbors' demographic characteristics as well as neighbors labor market outcomes in the two years prior to refugee arrival to predict crime convictions and estimate the effect of Start Help on this predicted crime. The columns headings list the specific outcome variable. The specifications estimated are identical to Table 2 to which we refer for further details.

#### Table B.2: Cost-Benefit Analysis of Start Help with Effects on Danish Neighbors

	Amount	Notes
Panel A: MVPF components		
1. Change in welfare transfers net of taxes	42548153.549	See Appendix Table A.5
2. Changes in tax revenues from labor income	1213306.810	See Appendix Table A.5
3. Total savings to taxpayers	43761460.359	1+2
4. Enforcement and prosecution costs from refugees	55478.103	See Appendix Table A.6
5. Enforcement and prosecution costs from non-Danish neighbors	1914913.448	See Appendix Table A.6
6. Enforcement and prosecution costs from Danish neighbors	-1145336.570	See Appendix Table A.6
		~
7. Costs to victims from convicted crime of refugees	238730.510	See Appendix Table A.6
8. Costs to victims from convicted crime of non-Danish neighbors	6471396.184	See Appendix Table A.6
9. Costs to victims from convicted crime of Danish neighbors	-5982760.238	See Appendix Table A.6
10 Costs to victims from reported crime of refugees	4334628 104	See table's notes for details
10. Costs to victims from reported crime of non-Danish neighbors	26020515 635	See table's notes for details
12 Costs to victims from reported crime of Danish neighbors	17250523 106	See table's notes for details
12. Costs to victims nom reported crime of Danish neighbors	-17203020.130	See table 5 notes for details
Panel B: MVPF including costs to victims of convicted crime		
Base MVPF (ignore effects on crime)	0.972	1 over 3
MVPF adding refugees' crime	0.974	(1+7) over $(3-4)$
MVPF adding also neighbors' crime	1.008	(1+7+8+9) over $(3-4-5-6)$
Panel C: MVPF including costs to victims of reported crime		
Base MVPF (ignore effects on crime)	0.972	1 over 3
MVPF adding refugees' crime	1.073	(1+10) over $(3-4)$
MVPF adding also neighbors' crime	1.317	(1 + 10 + 11 + 12) over $(3 - 4 - 5 - 6)$

*Notes:* This table shows the details behind the marginal value of public funds (MVPF) calculation in the case in which we also consider as significant the effects on crime of Danish neighbors. The table is otherwise identical to Table 5. Appendix Tables A.5 - A.7 and Table B.3 provide detailed calculations behind each component reported in panel A.

	Cost amount	Frequency	Costs weighted	Conviction share					
		of crime	by frequency	of reported crimes					
Panel A.1: Costs to Taxpayers from Danish Neighbors' property crime									
Burglary	1,703.085	0.18	310.718	-					
Theft	945.200	0.82	772.754	-					
Robbery	$5,\!996.778$	0.00	0	-					
Total weighted cost			1083.472	-					
Panel A.2: Costs to Taxpayers from 1	Panel A.2: Costs to Taxpayers from Danish Neighbors non-property crime								
Economic Crime	699.130	0.06	39.372	-					
Drugs related crime	1,864.257	0.17	323.958	-					
Sexual Offences	2,777.923	0.006	17.879	-					
Violence	4,009.891	0.09	351.632	-					
Other criminal offences	$2,\!596.807$	0.04	103.413	-					
Road traffic legislation	987.514	0.57	563.670	-					
Violations of other regulation	1,325.760	0.07	86.393	-					
Total weighted cost			1486.315	-					
Panel B.1: Costs to Victims from Day	nish Neighbors' pro	perty crime							
Burglary	2,626.198	0.18	479.134	0.022					
Theft	694.024	0.82	567.404	0.055					
Robbery	15,008.868	0.00	0	0.212					
Total weighted cost			1046.538						
Weighted average crime conviction sha	are			0.049					
Total weighted cost of reported crime	21367.307								
Panel B.2: Costs to Victims from Danish Neighbors non-property crime									
Fraud/forgery	0.000	0.17	0.000	0.117					
Drugs related crimes	0.000	0.54	0.000	0.486					
Sexual assult	163,222.025	0.02	3240.139	0.158					
Assault	$17,\!635.065$	0.27	4769.782	0.288					
Total weighted cost			8009.921						
Weighted average crime conviction sha	are			0.362					
Total weighted cost of reported crime				22129.063					

#### Table B.3: Weighted Cost of Danish Neighbors' Crime Estimates

*Notes:* This table shows the details behind the calculations of the weighted cost per conviction displayed in Table A.6. Panel A displays costs to taxpayers. Panel B shows costs to victims. In both panels, we aggregate detailed crime costs into the broader categories of property and non-property crime, weighting costs by observed crime frequencies among Danish neighbors in the treatment group (i.e., those whose neighboring refugee was granted residency after July 1, 2002). Apart from the Danish-specific weights, the table is otherwise identical to panels A.2, A.3, B.2 and B.3 of Table A.7. We refer to Table A.7 for further details.

	Baseline	No	Run Var:	Quadratic	No	Optimal	RD-	
	Model	Controls	Months	Spline	Weights	$\operatorname{Bdwdth}$	Robust	
Panel A: All crimes								
Start Aid	-0.013	-0.019	-0.012	-0.056*	-0.010	-0.073*	-0.044	
	(0.021)	(0.051)	(0.021)	(0.029)	(0.022)	(0.039)	(0.033)	
Mean Y	0.147	0.147	0.147	0.147	0.148	0.171	0.171	
Mean Y Pre Start Help	0.140	0.140	0.140	0.140	0.140	0.178	0.178	
N Neighbors	9890	9890	9890	9890	9890	1960	1960	
Panel B: Property crimes								
Start Aid	-0.015	-0.008	-0.014	-0.054**	-0.011	-0.075**	-0.003	
	(0.018)	(0.042)	(0.018)	(0.024)	(0.019)	(0.033)	(0.028)	
Mean Y	0.110	0.110	0.110	0.110	0.110	0.135	0.135	
Mean Y Pre Start Help	0.101	0.101	0.101	0.101	0.101	0.139	0.139	
N Neighbors	9890	9890	9890	9890	9890	1717	1717	
Panel C: Non-property crimes								
Start Aid	-0.019	-0.025	-0.015	-0.039	-0.006	-0.056	-0.095***	
	(0.025)	(0.053)	(0.026)	(0.036)	(0.026)	(0.048)	(0.024)	
Mean Y	0.289	0.289	0.289	0.289	0.290	0.303	0.303	
Mean Y Pre Start Help	0.278	0.278	0.278	0.278	0.278	0.312	0.312	
N Neighbors	9890	9890	9890	9890	9890	2008	2008	

# **Table B.4:** Effect of Start Help on Danish Neighbors' Likelihood of CommittingCrime Within 10 Years – Sensitivity to Specification

This table re-estimate the specifications of Table 6 considering effects on Danish neighbors only. We refer to the footnote of Table 6 for further details.